

Joint Audit and Governance Committee



Report of Head of Finance

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To: Joint Audit and Governance Committee

DATE: 26 September 2016

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Statement of accounts 2015/16

Recommendation(s)

(a) That the statement of accounts for South Oxfordshire District Council for 2015/16 be approved as amended and signed by the chairman of this meeting of the committee

(b) That the statement of accounts for Vale of White Horse District Council for 2015/16 be approved as amended and signed by the chairman of this meeting of the committee and by the co-chairman from Vale of White Horse District Council.

Purpose of Report

1. To consider the processes involved in the production of the statements of accounts for both councils and to approve the final versions for 2015/16.

Strategic Objectives

2. The council has a strategic objective of effective management of resources. The timely production, audit and publication of the statement of accounts is fundamental to this objective.

Background

3. The head of finance approved the 2015/16 statements of accounts for both South Oxfordshire District Council and Vale of White Horse District Council for external audit on 24 June 2016, ahead of the required deadline of 30 June. The audit of those statements has now been completed. Following an informal training session for members of this committee, revised statements are now presented to the committee for approval.
4. As reported to the committee the statutory deadline of 30 June is being brought forward to 31 May in two years' time. As part of the preparations for that change, a target deadline of 27 May was set for this year's accounts. So, whilst the councils draft accounts were finalised ahead of the statutory deadline for the first time since International Financial Reporting Standards (IFRS) were introduced in 2010, we need to look closely at our processes to ensure that we are ready for the earlier deadline in two years' time.
5. Compared to the previous year's timetable, the team's progress was at some points up to three weeks ahead of progress in the previous year. Some areas, such as collection fund accounting, saw considerable progress as this was finalised one month earlier this year. However, issues that presented themselves during the closedown period that slowed the team down were:
 - Accountancy staff being involved in not one but two elections during the April to June period (indeed the final sign-off of the accounts was delayed until 24 June due to the Chief Accountant and his deputy being involved in the European Referendum vote taking place that week);
 - Diversion of accountancy staff onto non final accounts work, including work on the Five Councils partnership, leisure facilities and unitary status;
 - Late receipt of fixed asset valuation information, delaying finalisation of capital accounting;
 - Teething issues with the new final accounts templates on Word/Excel, which have been introduced to help speed up closedown and on which lessons have been learned.
6. It should be noted that sign-off on 24 June was after considerably more checking of the accounts than had been undertaken in previous years, when it had often been rushed ahead of the 30 June deadline. Feedback from the external auditors confirms that their checking revealed less minor errors (e.g. consistency/cross casting) than encountered in previous years.
7. Looking ahead, the outsourcing of the accountancy function to Capita – which took place on 1 August after the draft accounts were approved as part of the Five Councils' Partnership - is already providing the accountancy team with the opportunity to network with colleagues working for other councils and it is expected that this working will assist in moving to faster closedown as best practice is identified and shared.

Financial Implications

8. There are no direct financial implications arising from this report.

Legal Implications

9. Approval of the amended statement of accounts by the committee fulfils the requirements of the Accounts and Audit (England) Regulations 2015.

Risks

10. None

Other Implications

11. None

Conclusion

12. The audit of the 2015/16 statements of accounts is now substantially complete and, following their approval they can be published.

Statement of accounts



Listening Learning Leading

2015/16

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Narrative Statement

Introduction

This narrative statement provides a commentary on the council's performance during 2015/16. It is a guide to the council's performance against key targets, the most significant matters reported in the accounts, an explanation in overall terms of the council's financial position at the end of the financial year and a commentary on the council's future prospects. This statement does not form part of the financial statements.

To assist the reader, a glossary of financial terms is provided on pages 84-90.

The council's accounts

The council's Statement of Accounts (SoA) shows the financial results of the council's activities for the year ended 31 March 2016, and summarises the overall financial position of the council as at 31 March 2016. It is prepared in accordance with the Chartered Institute of Public Finance and Accountancy (CIPFA) code of practice on local authority accounting in the United Kingdom ("the code"). The accounts have been compiled under International Financial Reporting Standards (IFRS).

In addition, the Annual Governance Statement sets out the purpose and nature of the council's governance framework. It also provides a review of the effectiveness of the governance framework, and highlights any significant governance issues. This statement is published as a separate document and is available on the council's website.

Introduction to the district

South Oxfordshire is the 7th most rural district in the south east region, around 50 per cent of the population live in rural areas, outside the main towns of Didcot, Henley, Thame and Wallingford. Population in mid-2015 was 138,400, and is set to increase to 155,200 in 2025 (+16,800 or 12 per cent). Between 2001 and 2011, the total number of households in South Oxfordshire increased by 2,000 (+four per cent).

In 2015, the population of South Oxfordshire aged 65 and over was 27,900, this is expected to increase to 33,800 by 2025. Over half of this increase is predicted to be in rural wards, i.e. outside the main towns of Didcot, Henley, Thame and Wallingford. By 2037 the number of people aged 85+ living in the district is expected to reach 10,100, almost three times the number in this age group in 2013, and a higher rate of growth than the national average (+173 per cent vs +148 per cent in England). Internal migration (people moving in from elsewhere in the UK) is also higher than the national average.

As of 2011, there were 54,104 occupied households in South Oxfordshire, 74 per cent of which were owned in full or with a mortgage. The majority of this growth was in private rented households which has increased reliance on the private rented sector.

Employment is high with only 0.5 per cent of the economically active population claiming jobseekers allowance as of 2015, compared with a 2.2 per cent average for England.

Whilst the district is generally affluent, this brings its challenges. In 2013 the cheapest (lower quartile) market housing in South Oxfordshire was over 10 times a lower band salary, and the South Oxfordshire ratio of lower quartile house prices to lower quartile earnings remains well above the national average. This means that many people can't afford to buy, and many young people need to move out of the district because the housing prices are high compared to salary.

Much of the countryside in South Oxfordshire is protected from development by being part of the Oxford Green Belt or the Chilterns Area of Outstanding Natural Beauty (AONB). This compounds the challenges of providing sufficient housing to meet identified need whilst protecting our natural environment.

Key challenges

Our key challenges are:

- the growing/ageing population
- increasing housing to meet identified need
- increasing prosperity and supporting business to grow
- providing the infrastructure to support growth
- protecting the natural environment

How performance is measured

The council's activities are guided by our four-year corporate plan, and by fulfilling our statutory responsibilities. Key performance indicators are measured via the monthly board report, which is reported to the councils' senior management board and cabinet; and an annual benchmarking report, which compares our performance to the other 200 'non-metropolitan' English district councils. Many of our services are provided through contractors, and the performance of our five major contractors is monitored through an annual review and report to the council's scrutiny committee. Customer satisfaction is measured through a biennial face to face survey of residents; this includes satisfaction with services and the council generally.

Our corporate priorities

2015/16 was the final year of the council's corporate plan 2012 – 2016. This contained our strategic objectives and corporate priorities for the period:

- Excellent delivery of key services
- Effective management of resources
- Meeting housing need
- Building the local economy
- Support for communities

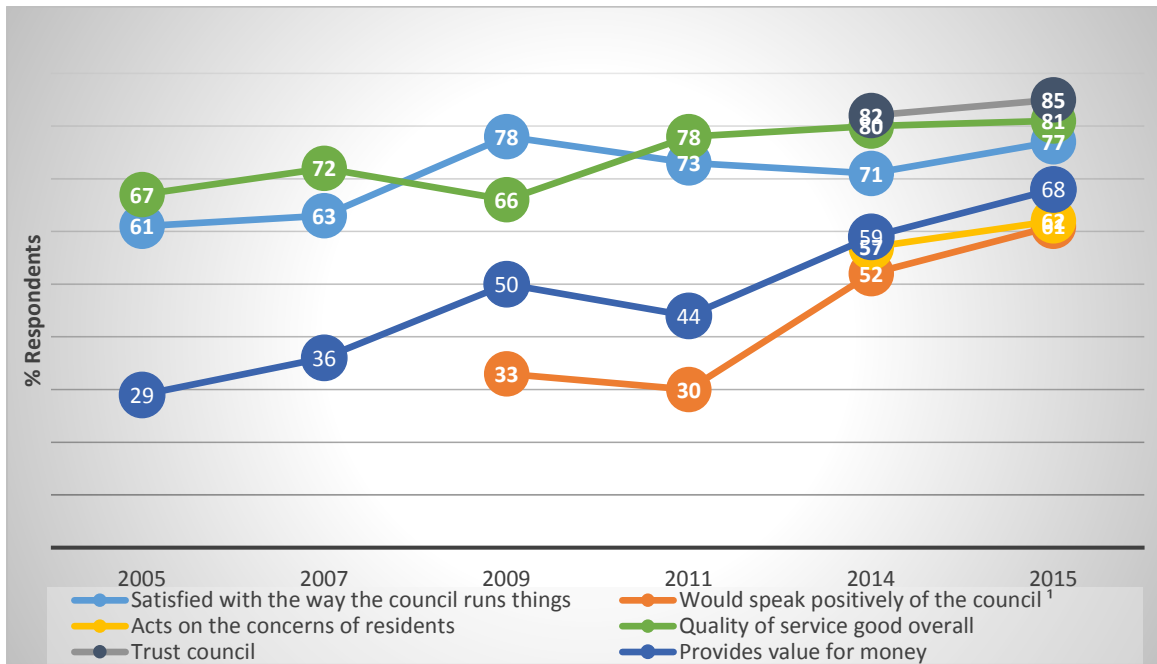
Excellent delivery of key services

We undertook to deliver high performing services with particular emphasis on achieving excellent levels of recycling, keeping streets and public spaces clean and ensuring good quality sports and leisure provision. Also to put residents at the heart of service delivery, provide an excellent customer service; keep residents and other stakeholders informed about our services and ensure we took their views into account before making key decisions.

Resident satisfaction

Chart 1 below show how attitudes towards the council have changed over recent years. All showed an improvement in the 2015/16 survey and an upward direction of travel over the longer term; with significant increases in relation to satisfaction with value for money and numbers who would speak positively about the council. 77 per cent of our residents are happy with the way the council runs things – an increase of six per cent in 2015/16.

Chart 1 – Attitudes towards the Council



¹ question previously worded 'would speak highly'

77 per cent of residents said that they felt informed about the council and its services.

One area where the council is seeking to do more is on responsiveness, with a slight drop in those who felt they were able to influence decisions. We have included a top line objective in our new Corporate Plan to improve engagement with residents and with town and parish councils.

Quality of services – waste

The council is proud of its record on waste and recycling; we have achieved efficiencies in our contract and maintained consistently high levels of recycling and customer satisfaction with the service provided. Recycling rates are high and we have been in the top three in the country for recycling for several years, with the top spot in 2014/15¹. During 2014/15 we achieved a recycling rate of 67.32 per cent.

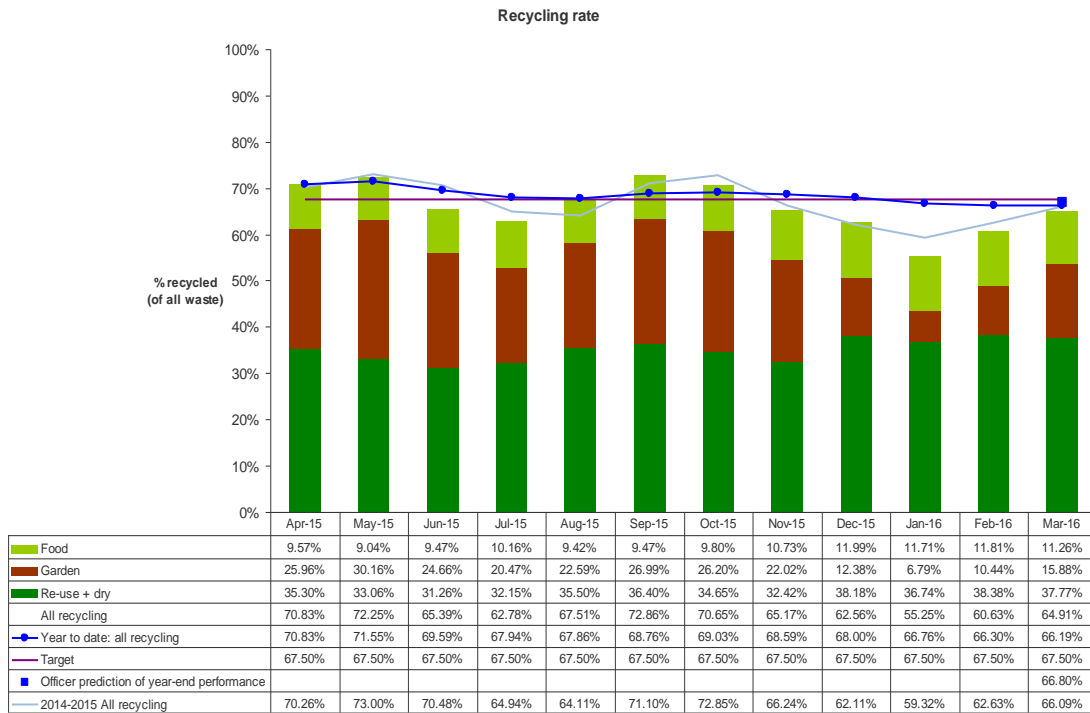
In year we measure performance through our board report which uses our own figures, not yet verified by DEFRA. Graph 1 below shows our performance in the past year. This also shows the breakdown of recycling by type.

Alongside this, residual waste has increased slightly in year². However, using the latest DEFRA published figures (2014/15) we were second best in our benchmark group.

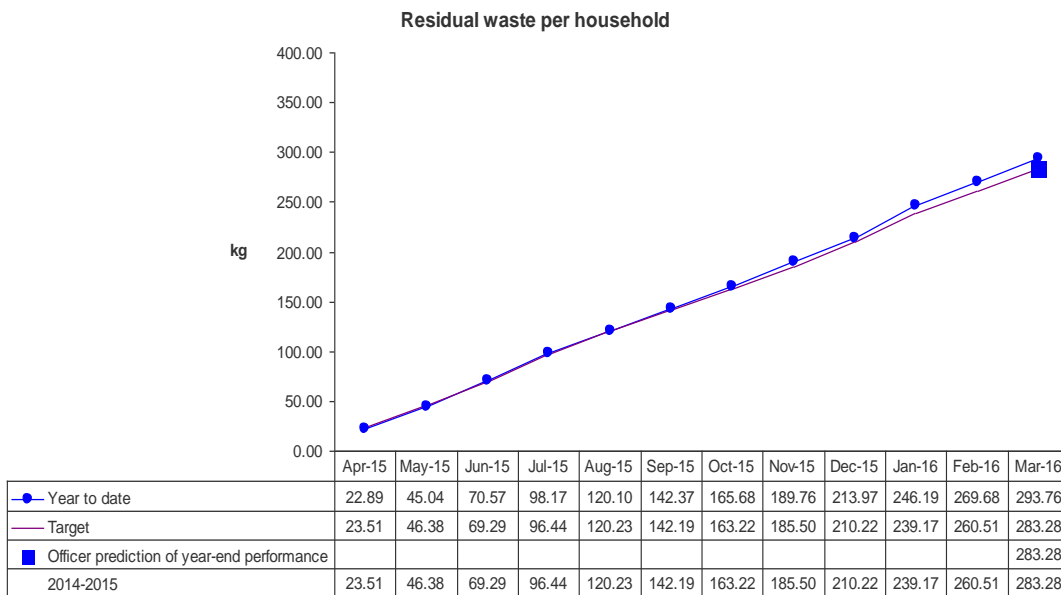
¹ 2014/15 is the latest year for which official figures published by DEFRA are available, the chart uses unverified figures

² Figures used are not yet verified by DEFRA

Graph 1 – Recycling rate 2015/16



Graph 2 – Residual waste 2015/16



During the year we have introduced new kerbside recycling streams for textiles and Waste Electricals and Electronic Equipment (WEEE), and have invested in a recycling officer post which is responsible for marketing and education programmes to increase recycling even further.

Latest figures for recycling credits show we received £825,912 for dry recycling and £173,943 for green (garden waste) recycling in 2014/15³. For 2015/16 the credits for dry recycling are £837,612, and green (garden waste) recycling are £180,224.

Customer satisfaction with our waste collection service is high, at 87 per cent.

³ Latest available actual figures
South Oxfordshire District Council

Quality of services – cleanliness

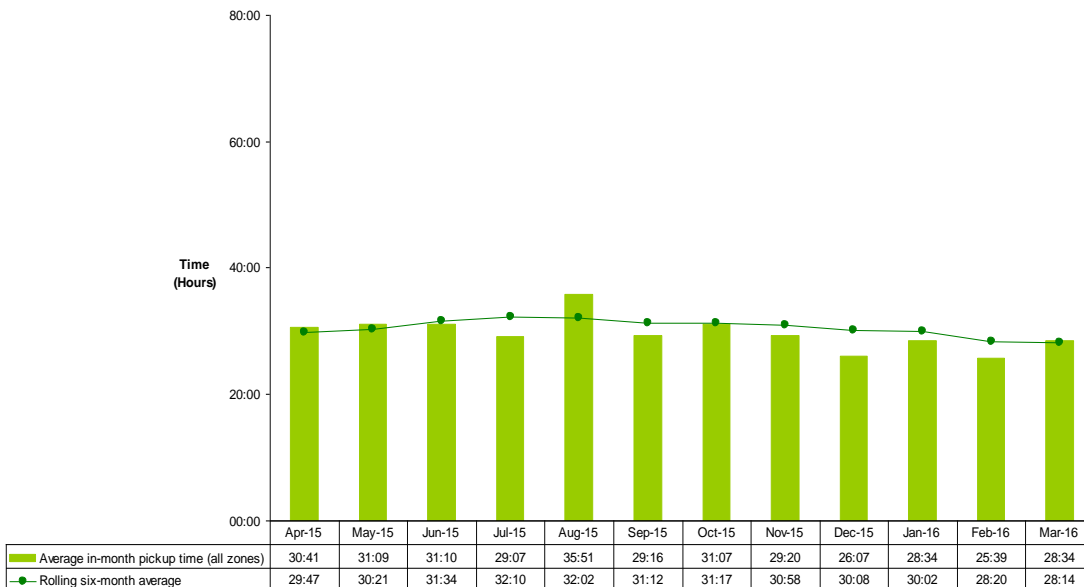
We know that cleanliness of the area is high on residents’ list of things they want us to focus on, and have made this a priority. In recent years we have invested an additional £60,000 to fund an annual deep clean for every parish, which has been very popular. We have high levels of resident satisfaction with cleanliness, at 79 per cent.

Fly tipping

The council’s action to tackle fly tipping aims to achieve two things: investigation and enforcement action against those who commit it, with the long term aim of reducing the amount of fly tipping that occurs; and to clear it as quickly as possible where it does happen. Through our board report we monitor both of these; performance in 2015/16 is shown in the graphs below. Average time to clear fly tips has decreased from an average of 34:14 hours in March 2015 to 28:34 in March 2016. The average number of fly tips has also decreased from 41 to 39⁴.

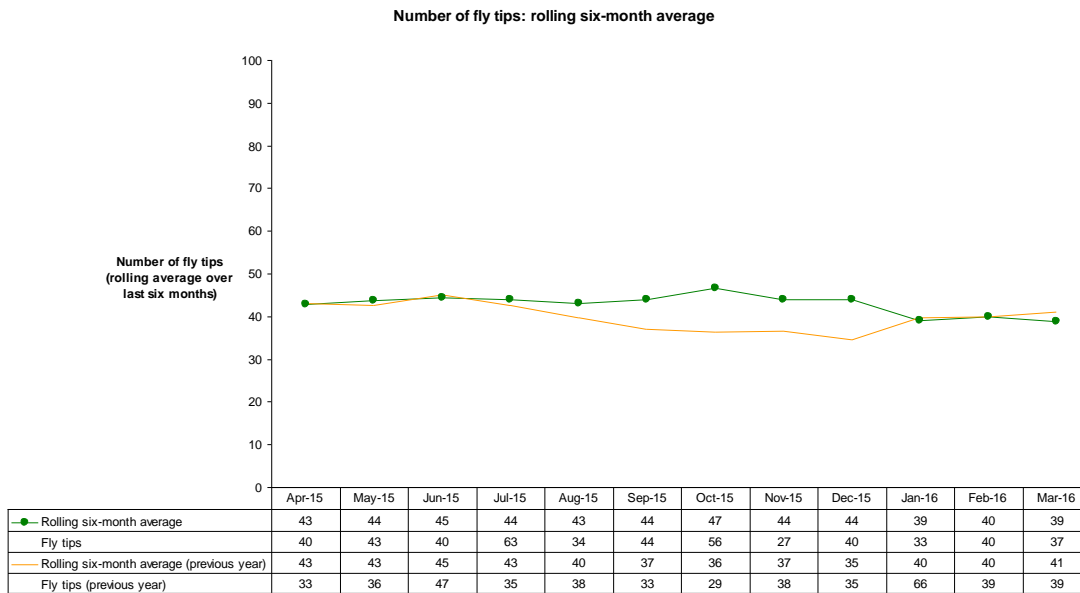
Graph 3 - Fly tipping clearance time

Average fly tip pickup times - public perspective:
rolling six-month average



⁴ Rolling six month average
South Oxfordshire District Council

Graph 4 - Number of fly tips



Quality of services – Leisure

Our key aim on leisure is to increase participation in sport and physical activity. According to the latest Active People survey data⁵ we have seen a five per cent increase in the number of people aged 16+ participating in sport and active recreation at moderate intensity at least three times a week - from 22.8 per cent to 27.8 per cent. Visits to our leisure centres have increased by 6.3 per cent over the past year.

68 per cent of service users are satisfied with our sport and leisure services.

Much of our sports development programme is provided through external funding; the team has secured £400,057 between 2012/13 and 2015/16, this has enabled us to focus activity on many groups where participation is traditionally low such as older people, women with children, and teenagers

We are very aware that development in the district needs to be matched by new facilities to meet a growing need. The council has allocated £22.5 million for a new leisure centre in Didcot and is currently planning for leisure needs into the longer term.

Other investment in leisure facilities during 2015/16 has included gym equipment replacement at Park Sports Centre, new boilers at Didcot Wave, replacement Thame sports hall floor and new entrance doors at Henley Leisure Centre.

Effective management of resources

Part of our philosophy, and one of our corporate priorities was to keep our share of council tax as low as possible whilst continuing to deliver high quality services. Over a number of years the council has made significant savings through joint working, especially with our close partner the Vale of White Horse District Council with whom we have saved costs on staffing, contracts and office accommodation.

The last 18 months has seen progress on our latest joint working, two joint contracts with Vale, Hart, Havant and Mendip district councils to outsource a number of council services, including

⁵ Last survey results in 2015, compared to previous survey results in October 2006

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Human resources, Information technology and accountancy, facilities management, property, licensing, and land charges. This work will reach a key stage in August 2016 with the first part of this contract going live for South Oxfordshire and Vale of White Horse.

This outsourcing is expected to realise ongoing annual savings of in excess of £0.8 million inclusive of client management costs.

This type of innovative joint working, along with sound financial management has helped to keep costs down and meant that we are able to keep the cost of council tax to our residents low.

In recent years the level of council tax has been reduced, from £123.73 for a band “D” property in 2011/12 to £111.24 for 2016/17, which is the seventh lowest of all non-metropolitan district councils.

Through our board report we measure a number of key income streams, to ensure that we are both maximising income and understanding early where external factors might impact on budgets. During 2015/16:

- Planning income totalled £1.5 million against a budget of £1.1 million this compared to income of £1.6 million in 2014/15.
- Land charges income totalled £0.4 million compared to £0.4 million in the previous year.
- At year end, sundry debtors more than 30 days old were £37,000 which was the second lowest debt figure ever for the council.
- The New Homes Bonus paid to the council for 2015/16 was £2.9 million, compared to an average of £1.9 million, putting us 35th out of all 201 non-metropolitan district councils

Our Council Tax collection rate of 98.73 per cent put us 24th when ranked against all district councils at end March 2015.

Staff sickness absence is 5.82 per FTE at end March, compared to 4.97 in 2014/15 and 8.2 for English district councils in 2013/14⁶

Chart 1 above demonstrates that residents are recognising that we are a council that provides good value for money for them.

Meeting housing need

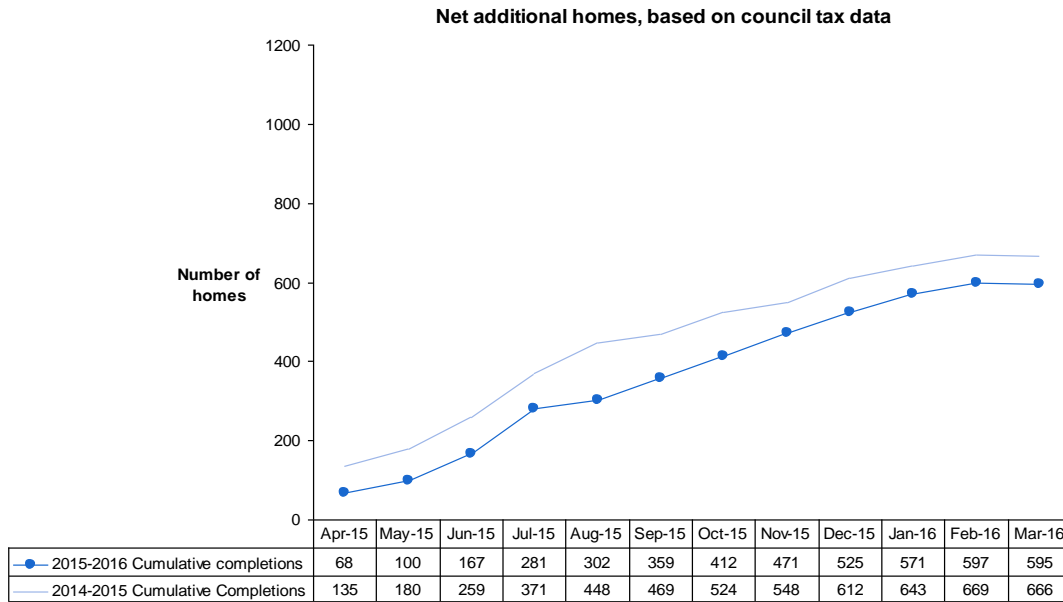
South Oxfordshire is an attractive place to live and demand for housing is high. During the year we have made progress on our Local Plan, preparing our Preferred Options which is scheduled for consultation in June 2016. The Preferred Options will allocate housing to settlements or specific sites for at least 8,673 new homes (working assumption) up to 2032.

Because of high demand for housing, the attractive and accessible nature of the district and high house prices, our key challenge on housing is to ensure that we facilitate the delivery of new housing and achieve an appropriate mix of housing to meet local need.

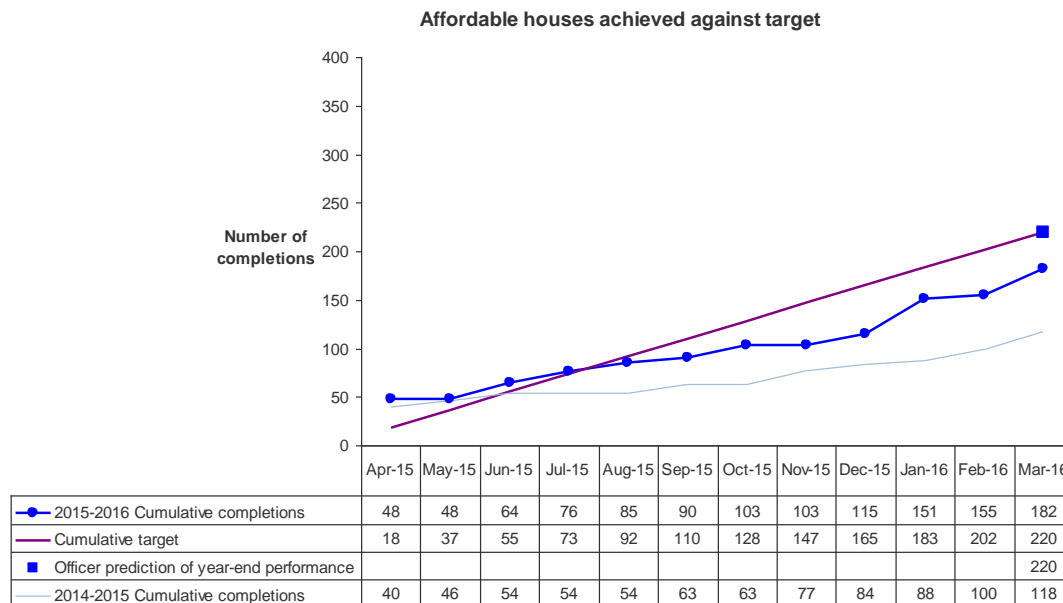
During the year 595 new homes have been built in the district, compared to 666 in 2014/15; completion of affordable homes is up from 118 in 2014/15 to 182 in 2015/16 (see graphs 4 and 5 below). At March 2015 we were 42nd compared to all district councils for affordable homes built.

⁶ Source LG Inform, latest available figures
South Oxfordshire District Council

Graph 5 - Net additional homes 2016/17



Graph 6 - Affordable homes built 2015/16



In planning we receive around 4,000 applications per year. Planning performance is measured through the board report in relation to speed of planning application determination and action on enforcement cases. We monitor the quality of decisions through the number of planning appeals allowed.

Our performance on minor and major applications is way above the national targets of 65 and 60 per cent respectively; at the end of the year we were achieving 85 per cent within eight weeks, and 83 per cent within target time. Other applications were three per cent above the national target at 93 per cent. According to the governments published figures for 2014/15 we were 132nd out of all district councils on major applications, 104th on minors and 77th on other applications⁷.

⁷ source: government website
South Oxfordshire District Council

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To support the growth in housing and employment, we have secured section 106 (S106) contributions towards infrastructure from new development through S106 (legal) agreements. The secured amount for 2015/16 was £5.7 million.

Following examination by an independent Inspector, we have adopted a Community Infrastructure Levy (CIL) charging schedule, which comes into effect in April 2016. Alongside this schedule, we have adopted a revised S106 supplementary planning document, so it is clear to developers what falls under CIL and S106.

For 2016/17 the council will receive £3.6 million of New Homes Bonus. Due to the current Government consultation on allocation of New Homes Bonus we are unable to calculate with any certainty how much NHB we are likely to receive in future years.

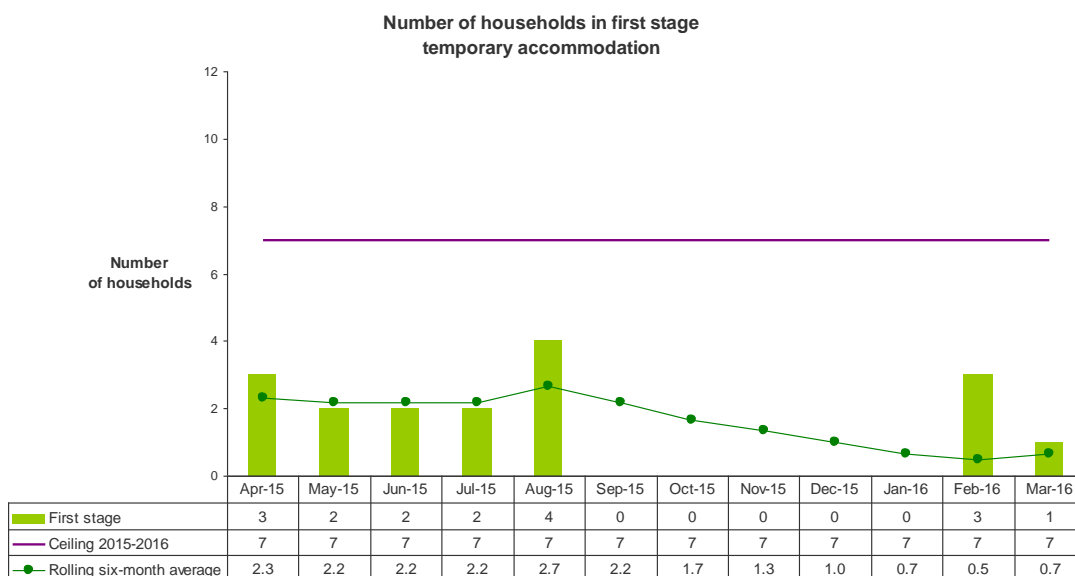
The number of households at risk of homelessness has gone up over recent years and we have increased our work on homelessness prevention, with 468 successful homelessness interventions in 2015/16, compared to 286 in 2014/15. We have done this by proactively engaging with customers at the earliest point and through positive partnerships with organisations such as Citizen Advice Bureau, Soldiers, Sailors and Families Association (SSAFA) and Connections Floating Support, Christians Against Poverty to name but a few who provide debt and welfare advice to enable customers to remain in their own homes. Nationally the ability to successfully prevent homelessness has decreased by 3 per cent.

Our White Horse Lettings is dedicated to helping low income families remain in the local area, while securing good rental returns for private landlords.

Working with both private landlords and many local lettings agencies, we currently support approximately 400 tenancies. We have increased the numbers of people in the private rented sector, and decreased the number who are presenting as statutory homeless.

As at 31 March 2016 we have one family in temporary accommodation until alternative accommodation can be found, the average being 0.7⁸ (see graph below); the average length of stay in temporary accommodation for the year is 13 days.

Graph 7 - Number of households in temporary accommodation



⁸ rolling six month average

Benefits

We monitor both time to determine and accuracy. At end March 2016 average time to determine claims was 4.67 days compared to 7.98 in 2014/15, and accuracy is 97.20 per cent. At end March 2015 we were 21st for benefit determinations compared to all district councils⁹.

Building the local economy**Strategic growth**

Supporting business growth in appropriate locations across the district, whilst protecting the character of our towns and villages is a key challenge for us. Didcot and the Science Vale area (including part of neighbouring Vale of White Horse District) are the focus for a significant amount of housing and business growth as we work to attract hi tech and design-based business into the area, and to support our Small and Medium sized Enterprises (SME's) to grow. During 2015/16 we have:

- Entered into a commercial partnership to secure phase two of the Orchard Centre, Didcot
- Provided £1 million in funding towards improving broadband across the district, to increase coverage of superfast broadband to over 95 per cent of homes and businesses
- been awarded Garden Town status for Didcot
- had a second Enterprise Zone for Didcot approved to accelerate growth

Support for market towns

Along with our outstanding countryside, our historic markets towns of Henley, Wallingford and Thame are much of what draws visitors to our district. The council has provided the following support to our market towns during 2015/16:

- Part-funded market town co-ordinator posts in Wallingford and Henley and provided an equivalent project pot for Thame (total of £30,000 per annum).
- Delivered annual action plans in our market towns to improve vitality and footfall of the towns, including £4,000 revenue funding per town per year.
- Awarded £86,694 of capital infrastructure grants to support capital projects in our market towns and larger villages
- Employed tourism marketing consultants at a cost of £20,000 to increase the number of visitors to South Oxfordshire and associated spend in the visitor economy, focusing on the district's links with TV series Midsomer Murders.

The estimated economic impact generated from Visit Midsomer in 2015 is £800,000-£1 million.¹⁰

There are 104,331 unique visitors to the southernoxfordshire.com website a year. In 2014, visitor activity generated nearly £213 million worth of expenditure to the district (overnight and day trips), and supported around 3,913 tourism jobs in South Oxfordshire.

⁹ DWP published figures, not comparable with board report figures

¹⁰ Source: Headline Achievements 2011-2016 Report prepared for the council by Team Tourism.

Support for communities

A fundamental part of our strategy to support communities to do things for themselves and create sustainable communities into the future, is our grant schemes.

Grants

We have a long history of supporting communities to help themselves through grant funding for projects, community led planning and more recently, Neighbourhood Plans.

During the year we awarded £756,683 in capital funding towards 23 different projects in communities; examples range from new changing rooms for a local sports Trust to a community defibrillator. We provided revenue funding to 16 local voluntary organisations, totalling £410,641, including the local Citizens Advice Bureau (CAB) and a centre for disabled children, under a four year service level agreement. Our Young Achievers Awards totalled £7,850 and supported 32 young people aged 11- 18 to pursue their chosen arts, sports or citizenship goals.

Community/Neighbourhood planning

We are keen to encourage communities to take control of development in their local area through Neighbourhood Plans, and we provide support to communities to do so. The district had some of the first Neighbourhood Plans in the country, and the numbers are increasing steadily, with three parishes who currently have an agreed plan, and a further 18 working towards it.

We have supported a number of communities to produce or refresh Community Led Plans (CLP) in the year, and 69 of our 87 communities now have a CLP in place.

Financial performance 2015/16

The paragraphs below show the council's financial performance for 2015/16 in the following areas:

- revenue expenditure;
- capital expenditure;
- treasury management activities.

It also discusses the council's Comprehensive Income and Expenditure Statement (CIES) for the year and its balance sheet at the end of the year.

Revenue outturn 2015/16

The council's funding requirement for 2015/16, including parish precepts, was £14.5 million, after accounting for the use of reserves and investment income. Net revenue spend for the year (i.e. expenditure less income) was £3.2 million below budget as shown in the table below, analysed across the council's service areas. Of this £1.2 million was due to slippage and has been agreed as a budget carry forwards and there was unbudgeted one off grant income of £0.5 million for Didcot Garden Town and £0.4 million overachievement of Planning development income.

Service expenditure	Budget £000	Actual £000	Variance £000
Strategic management board	573	538	(35)
Corporate strategy	6,086	5,680	(406)
Development and housing	1,731	587	(1,144)
Economy leisure and property	(470)	(934)	(464)
Finance	2,857	2,791	(66)
HR, IT & technical services	1,360	1,454	94
Legal and democratic services	1,123	799	(324)
Planning	2,239	1,420	(819)
Contingency	75	0	(75)
Direct service expenditure	15,574	12,335	(3,239)
Interest	(2,088)	(2,427)	(339)
Government grant income	(2,944)	(2,968)	(24)
Transfer to/from reserves	(253)	(253)	0
Net revenue spend	10,289	6,687	(3,602)
Transfer of surplus to reserves:			
Net revenue spend	0	3,602	3,602
Retained business rates	0	309	309
Budget requirement set by council	10,289	10,598	309
Parish precepts	4,189	4,189	0
Total funding requirement	14,478	14,787	309
Revenue Support Grant (RSG)	(1,919)	(1,919)	0
Council tax income	(10,372)	(10,372)	0
Retained business rates	(2,187)	(2,496)	(309)
Total funding	(14,478)	(14,787)	(309)

The major variations in service expenditure included within direct service expenditure in the table above are detailed below:

Major variations in service revenue expenditure	£000
Strategic management board	
Other	
Balance of other variances that individually were less than £50,000	(35)
Total	(35)
Corporate strategy	
Waste	
Majority of the favourable variance is due to increased income on garden waste bins, and higher than expected recycling tonnages which increased recycling income	(150)
Food safety	
Underspend due to delays with the mobile working project. This budget has been carried forward into the next financial year	(85)
Environmental services	(60)
There were no contaminated land projects this year	
Communications and grants	
Underspend on Outlook distribution costs due to March 2015 edition coming out of previous year's budget, and underspend on the Young Achievers budget	(52)
Other	
Balance of other variances that individually were less than £50,000	(59)
Total	(406)

Major variations in service revenue expenditure	£000
Development and housing	
Didcot Growth Point	
One off budget for Didcot Growth Point, which has been carried forward into the next financial year	(718)
Didcot Garden Town	
Additional government grant for Didcot Garden Town. This grant has been transferred to reserves.	(470)
Other	
Balance of other variances that individually were less than £50,000	44
Total	(1,144)
Economy, leisure & property	
Leisure	
£243k of under spend relates to Berinsfield co-location project which is on hold. The remaining under spend relates to an over accrual from previous year for repairs to the Thame swimming pool	(361)
Other	
Balance of other variances that individually were less than £50,000	(103)
Total	(464)
Finance	
Crowmarsh fire insurance claim	
The majority of the variance relates to money received from an insurance claim where the expenditure was incurred in the previous year	(76)
Other	
Balance of other variances that individually were less than £50,000	10
Total	(66)
HR IT and technical	
Facilities	
Reduction in rental income due to the closure of the council office in Crowmarsh Gifford	166
Car parking	
Parking fees and season ticket income were higher than budgeted.	(58)
Other	
Balance of other variances that individually were less than £50,000	(14)
Total	94
Legal & democratic services	
Land charges	
Over recovery of income plus one-off government grant for claims regarding personal search fees, the costs of which had been incurred in the previous financial year.	(165)
Licensing	
Increased taxi licensing income compared to budget	(111)
Other	
Balance of other variances that individually were less than £50,000	(48)
Total	(324)
Planning	
Development services	
Increased planning income plus employee costs underspent due to vacancies, and reduced spend on consultants	(443)
Planning policy	
Staff vacancies resulted in a delay in progressing the Local Plan	(273)
Building control	
Under spend on employee costs and over achievement of building control income	(103)
Total	(819)

Major variations in service revenue expenditure	£000
Contingency	
Demand on contingency was less than anticipated	(75)
Total underspend on direct service expenditure	(3,239)

Capital outturn 2015/16

Capital expenditure totalled £3.2 million in 2015/16, and was £3.1 million below budget. Material capital expenditure projects include

- grants to local organisations £0.6 million
- disabled facilities grants £0.7 million and
- contributions to broadband projects £0.5 million

Capital expenditure is paid for out of the money we have set aside from the sale of assets (capital receipts), investment income, reserves and external contributions. We have no external debt and have no plans to borrow to pay for future capital expenditure. Note 21a details how this year's capital expenditure was financed.

Further details on both revenue and capital expenditure for 2015/16 are provided in an outturn report to scrutiny committee considered at its meeting in September 2016, which includes an analysis of the underspend.

Treasury management 2015/16

By actively managing its investments, the council earned interest and investment income of £2.4 million against a budget of £2.1 million. The average rate earned on cash investments for the year was 1.8 per cent. Of this income, £0.5 million represents dividends accumulated on the council's unit trust holdings, which are distributed as additional units. The remaining income will fund revenue expenditure during 2016/17.

Further details on treasury management for 2015/16 are provided in an outturn report to be considered by the Joint Audit and Governance Committee, Cabinet and Council.

Comprehensive Income and Expenditure Statement (CIES) 2015/16

The CIES presents the council's income and expenditure for the year based on accounting standards, rather than the amount to be funded from taxation. Councils raise taxation to cover expenditure in accordance with regulations but this is different to the accounting cost.

The 2014/15 accounts included an exceptional item regarding the fire at the council's offices at Crowmarsh Gifford. The value of the building was impaired by over £3 million, but this was offset in the council balances by a debtor entry representing the eventual insurance claim.

The building insurance claim for the fire damaged offices was submitted in 2015. After a check and challenge exercise the insurer's loss-adjuster and council's consultant surveyor agreed a notional reinstatement valuation of approximately £5.2m including professional fees. Ordinarily an insurance claimant would complete their claim by providing invoices or a contract commitment to demonstrate they have, or definitely will, incur the claimed costs in order for the insurer to settle. In the council's case, the council has yet to decide on its long term office solution and therefore no order, contract or invoice evidence is available to demonstrate the actual cost to

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reinstate the building or to relocate elsewhere. Therefore the council's claim remains open. The insurer has offered to settle the claim based on a cash discounted sum and the council has indicated its willingness to consider a sensible offer. An offer has been received on a discounted basis and is under consideration.

The table below reconciles the direct service expenditure for the year shown in the revenue outturn table on page 14 to the cost of services shown in the CIES, showing the adjusting transactions.

2014/15 £000		2015/16 £000	
12,212	Direct service expenditure (revenue outturn)	12,335	
	Net capital transactions:		
733	Depreciation, impairments and revaluations	610	
2,084	Revenue expenditure funded from capital under statute	2,853	
100	Section 106 expenditure charged to revenue	413	
(179)	New equity loans issued and existing loans revalued in year	237	
2,738			4,113
(227)	Pension adjustments required under IAS 19	211	
1,214	Property trading accounts included in service expenditure	1,422	
(85)	Exceptional gain/(loss)	153	
(132)	Overhead charged to items below cost of services	(175)	
770			1,611
15,720	Cost of services (CIES)	18,059	

From the net cost of services calculated as above, accounting adjustments, including adjustments for the council's fixed assets, along with adjustments for investment income and notional charges for the council's pension fund liability (under International Accounting Standard (IAS) 19), mean that after the total financing from taxation and non-specific grant income of £19.8 million, the council's deficit on provision of services was £0.3 million.

This surplus is then adjusted further to produce the total comprehensive income and expenditure figure for the year which is a surplus of £2.7 million. This figure corresponds to the total movement on the balance sheet for the year.

Balance sheet

The reported net worth of the council increased from £110.6 million to £113.3 million at 31 March 2016, an increase of £2.7 million. This movement, which is also detailed in the Movement in Reserves Statement (MiRS), is principally the result of a reduction in the estimate of the pensions liability of £2.1 million. This results from an increase in the long-term expected rate of return on assets in the scheme.

At the balance sheet date the council had usable reserves of £89.1 million, made up of £36.3 million general fund balance, £20.4 million in earmarked revenue reserves, £26.6 million in capital receipts and £5.8 million in unapplied capital grants.

Material events after the balance sheet date

There are no material events after the balance sheet date.

Collection fund

The collection fund is an agent's statement that reflects the statutory obligation of billing authorities to maintain a separate collection fund. The statement shows the transactions of the billing authority in relation to the collection from local taxpayers of council tax and Non Domestic Rates (NDR) and its distribution to precepting bodies. For the council, the major council tax precepting bodies are Oxfordshire County Council (OCC) and the Police and Crime Commissioner for Thames Valley.

On council tax, income of £88.4 million was received and £88.6 million was paid out in precepts and demands. After taking the provision for bad debts into account, the surplus on the council tax collection fund balance at the end of the year was £2.2 million. This will be re-distributed to all major precepting authorities.

On Non Domestic Rates (NDR), £43.2 million was received and £42.1 million was paid out to the council, central government and Oxfordshire County Council (OCC). After taking the provision for bad debts and the provision for appeals into account, the deficit on the NDR collection fund balance at the end of the year was £2.9 million. This will be shared between the council, central government and OCC.

Future prospects

As part of the annual budget setting process for 2016/17, council agreed both its Medium Term Financial Strategy (MTFS) for 2016/17 to 2020/21, and the Medium Term Financial Plan (MTFP) for the same period. The MTFS sets out the objectives to be achieved and principles to be followed in setting the budget. The MTFP meanwhile provides a forward budget model for the next five years, highlighting known estimated budget pressures for new responsibilities and changes in legislation, predicted investment and capital receipts.

The MTFP highlights significant pressure the council anticipates in setting its revenue budget during the period covered. The key pressures are the anticipated reduction in government grant funding, the introduction of full business rate retention and cost pressures in future years. In addition the outcome of the New Homes Bonus consultation may have a significant impact on the council financial position in future years.

For 2016/17 the revenue budget is forecast to use £3.0 million of reserves. Based on the assumptions included within the MTFP it is estimated that the council's usable reserves, excluding balances held for the long term under the MTFS, will reduce from £21.7 million at March 2017 to £12.8 million by March 2021. This reflects the council's revenue reserves being used to maintain a balanced budget unless further savings can be found.

Officers consider that the pressures highlighted are manageable in this period, in light of the reserves and balances available to the council. The council has already made considerable revenue savings in recent years by:

- merging its management team with Vale of White Horse District Council;
- merging many of its operational service teams with Vale of White Horse District Council;
- undertaking joint procurement with other councils;
- introducing "lean" business processes to save officer time.

Continuation of initiatives like these is expected to help meet the financial challenges facing the council.

As part of budget setting for 2016/17, council also agreed a capital programme to 2020/21 costing £46.9 million. The agreed financing of this programme is as follows:

- £44.4 million - council resources including New Homes Bonus;
- £2.5 million - other contributions.

A referendum was held on Thursday 23 June to decide whether the UK should leave or remain in the European Union. Leave won by 52 per cent to 48 per cent. At this stage the financial implications of this result for the council are uncertain but it could have an impact on the council's future investment income and, potentially, grant funding and business rates income. The impact of the result will be considered as part of future medium term financial planning.

Council resources

Based on the council's budget proposals for revenue and capital, including assumptions about earnings on investment income, it is forecast that by 31 March 2021 the council will hold £12.8 million in usable reserves excluding balances held for the long term under the MTFs, made up of £1.8 million general fund balance, £11.0 million in earmarked revenue reserves.

William Jacobs
Head of finance and chief finance officer
26 September 2016

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Statement of responsibilities for the statement of accounts

1. The authority's responsibilities

The authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those arrangements. In this council, that officer is the head of finance and chief finance officer;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- approve the statement of accounts.

The statement of accounts was considered and approved at the joint audit and governance committee meeting on 26 September 2016.

.....
Chairman of joint audit and governance committee

26 September 2016

2. Responsibilities of the chief finance officer

The chief finance officer's responsibilities include the preparation of the council's statement of accounts, which, in terms of the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom (the Code) is required to present a true and fair view of the financial position of the council at the accounting date and its income and expenditure for the year ended 31 March 2016.

In preparing this statement of accounts, the chief finance officer has:

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent
- complied with the local authority code.

The chief finance officer has also:

- kept proper accounting records which were up to date
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that this statement of accounts presents a true and fair view of the financial position of the authority at 31 March 2016 and its income and expenditure for the year ended 31 March 2016.

.....
William Jacobs CPFA
Head of finance and chief finance officer

26 September 2016

Independent auditor's report to the members of South Oxfordshire District Council

Opinion on the Authority's financial statements

We have audited the financial statements of South Oxfordshire District Council for the year ended 31 March 2016 under the Local Audit and Accountability Act 2014. The financial statements comprise the:

- Movement in Reserves Statement,
- Comprehensive Income and Expenditure Statement,
- Balance Sheet,
- Cash Flow Statement,
- Collection Fund¹¹ and the related notes 1 to 3
- and the related notes 1 to 31.

The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16.

This report is made solely to the members of South Oxfordshire District Council, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and for no other purpose, as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Respective responsibilities of the Head of Finance and Chief Financial Officer and auditor

As explained more fully in the Statement of Responsibilities for the statement of accounts set out on page 21, the Head of Finance and *Chief Financial Officer* is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Head of Finance and Chief Financial Officer; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Statement of Accounts 2015/16 to identify material inconsistencies with the audited financial

statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

Opinion on financial statements

In our opinion the financial statements:

- give a true and fair view of the financial position of South Oxfordshire District Council as at 31 March 2016 and of its expenditure and income for the year then ended; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16.

Opinion on other matters

In our opinion, the information given in the Statement of Accounts 2015/16 for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which we report by exception

We report to you if:

- in our opinion the annual governance statement is misleading or inconsistent with other information forthcoming from the audit or our knowledge of the Council;
- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- we make written recommendations to the audited body under Section 24 of the Local Audit and Accountability Act 2014;
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects

Conclusion on South Oxfordshire District Council's arrangements for securing economy, efficiency and effectiveness in the use of resources

Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the National Audit Office (NAO) requires us to report to you our conclusion relating to proper arrangements.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and

effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General (C&AG) in November 2015, as to whether the Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the [name of body] put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2016.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

Conclusion

On the basis of our work, having regard to the guidance issued by the C&AG in November 2015, we are satisfied that, in all significant respects, South Oxfordshire District Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2016.

Certificate

We certify that we have completed the audit of the accounts of South Oxfordshire District Council in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice issued by the National Audit Office.

*Andrew Brittain (senior statutory auditor)
for and on behalf of Ernst & Young LLP, Appointed Auditor
Reading
28 September 2016*

Core financial statements

The following pages show the council's core financial statements, and the notes to the accounts. The core statements are as follows:

Comprehensive Income and Expenditure Statement (CIES) (page 27). This shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation (council tax) to cover expenditure in accordance with regulations; this may be different from the accounting cost. This difference can be seen in the MiRS on the line "Adjustments between accounting basis and funding basis under regulation".

Movement in Reserves Statement (MiRS) (page 28). This shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The (surplus) or deficit on the provision of services line shows the true economic cost of providing the council's services, more details of which are shown in the comprehensive income and expenditure statement. These are different from the statutory amounts required to be charged to the general fund balance for council tax setting purposes. The net increase/decrease before transfers to earmarked reserves line shows the statutory general fund balance before any discretionary transfers to or from earmarked reserves undertaken by the council.

Balance Sheet (BS) (page 29). This shows the value (as at the balance sheet date) of the assets and liabilities recognised by the council. The net assets of the council (being assets less liabilities) are matched by the reserves held by the council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those that the council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (e.g. the capital receipts reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves includes reserves that hold unrealised gains and losses (e.g. the revaluation reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the MiRS line 'adjustments between accounting basis and funding basis under regulations'.

Cash Flow Statement (CFS) (page 30). This shows the changes in cash and cash equivalents of the council during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the council are funded by way of taxation and grant income or from the recipients of services provided by the council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (e.g. borrowing) to the council.

Notes to the core financial statements (pages 31-64). The core statements are supported by comprehensive notes to the accounts.

Accounting policies (pages 69-83). These are the accounting policies adopted in compiling the council's accounting statements which explain the basis on which the figures in the accounts have been prepared.

Supplementary financial statements

In addition to core financial statements and notes the council, as an authority that issues council tax and business rates bills, maintains a separate income and expenditure account, the **collection**

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fund, showing transactions in relation to this income and how the demands on the fund from central government, Oxfordshire County Council, Police and Crime Commissioner for Thames Valley and town and parish councils have been satisfied. This is shown on pages 65-68.

Comprehensive income and expenditure statement

2014/15 restated				2015/16		
Exp £000	Inc £000	Net £000		Exp £000	Inc £000	Net £000
3,447	(994)	2,453	Central services to the public	3,713	(1,130)	2,583
2,554	(984)	1,570	Cultural and related services ¹²	2,953	(1,260)	1,693
9,205	(3,297)	5,908	Environmental and regulatory services	9,082	(3,421)	5,661
5,986	(3,123)	2,863	Planning services	7,333	(3,754)	3,579
700	(954)	(254)	Highways and transport services	1,009	(1,080)	(71)
33,673	(32,490)	1,183	Other housing services	34,812	(32,362)	2,450
2,177	(180)	1,997	Corporate and democratic core	2,321	(157)	2,164
57,742	(42,022)	15,720	Cost of services	61,223	(43,164)	18,059
4,212	0	4,212	Parish council precepts and other grants	4,367	0	4,367
586	0	586	Exceptional loss (note 2)	0	0	0
0	(500)	(500)	Exceptional gain (note 2)	0	(76)	(76)
892	0	892	Exceptional impairment (note 2)	0	(77)	(77)
0	(304)	(304)	(Gain)/loss on the disposal of non-current assets	0	(197)	(197)
337	(279)	58	(Gain)/loss on other property accounts	604	(432)	172
1	0	1	Payments to the government housing capital receipts pool	0	0	0
6,028	(1,083)	4,945	Other operating expenditure	4,971	(782)	4,189
0	(1,762)	(1,762)	Interest receivable and similar income	0	(1,671)	(1,671)
0	(731)	(731)	Other investment income (dividends)	0	(756)	(756)
0	(395)	(395)	Other investment income (long leases)	0	(583)	(583)
45	(758)	(713)	Income and expenditure in relation to investment properties	32	(629)	(597)
1,735	0	1,735	Net Interest on net defined benefit liability or asset	1,652	0	1,652
1,780	(3,646)	(1,866)	Financing and investment income and expenditure	1,684	(3,639)	(1,955)
0	(904)	(904)	Recognised capital grants and contributions	0	(2,056)	(2,056)
	(3,108)	(3,108)	Extraordinary capital contribution		0	0
0	(10,426)	(10,426)	Council tax	0	(10,492)	(10,492)
	(17,034)	(17,034)	Retained business rates		(16,502)	(16,502)
14,599	0	14,599	Business rates tariff	14,878	0	14,878
0	(2,672)	(2,672)	Revenue support grant	0	(1,919)	(1,919)
0	(2,104)	(2,104)	Non-ringfenced government grants	0	(3,839)	(3,839)
14,599	(36,248)	(21,649)	Taxation and non-specific grant income	14,878	(34,808)	(19,930)
80,149	(82,999)	(2,850)	(Surplus) or deficit on provision of services	82,756	(82,393)	363
		1,225	Total surplus of deficit on revaluation of non-current assets			0
		(1,310)	Surplus or deficit on revaluation of available for sale financial assets			941
		10,705	Remeasurement of net defined benefit liability			(3,977)
		10,620	Total other comprehensive income and expenditure			(3,036)
		7,770	Total comprehensive income and expenditure			(2,673)

¹² For details of restatement see note 31
South Oxfordshire District Council

Movement in reserves statement

For the year ended 31 March 2016

	General fund balance £000	Earmarked general fund reserves £000	Capital receipts reserve £000	Capital grants unapplied £000	Total usable reserves £000	Unusable reserves £000	Total authority reserves £000
Balance - 31 Mar 2015	(35,971)	(18,957)	(25,026)	(5,140)	(85,094)	(25,570)	(110,664)
Movement in reserves during 2014/15							
(Surplus)/deficit on provision of services	363	0	0	0	363	0.000	363
Other comprehensive income and expenditure	0	0	0	0	0	(3,036)	(3,036)
Total comprehensive income and expenditure	363	0	0	0	363	(3,036)	(2,673)
Adjustments between accounting basis and funding basis under regulations (note 3)	(4,162)	2,020	(1,549)	(653)	(4,344)	4,344	0
Net increase/decrease before transfers to earmarked reserves	(3,799)	2,020	(1,549)	(653)	(3,981)	1,308	(2,673)
Transfers to/from earmarked reserves	3,492	(3,525)	4	15	(14)	14	0
Increase/decrease (movement) in year	(307)	(1,505)	(1,545)	(638)	(3,995)	1,322	(2,673)
Balance - 31 Mar 2016	(36,278)	(20,462)	(26,571)	(5,778)	(89,089)	(24,248)	(113,337)

For the year ended 31 March 2015

	General fund balance £000	Earmarked general fund reserves £000	Capital receipts reserve £000	Capital grants unapplied £000	Total usable reserves £000	Unusable reserves £000	Total authority reserves £000
Balance - 31 Mar 2014	(35,592)	(15,867)	(25,266)	(5,073)	(81,798)	(36,636)	(118,434)
Movement in reserves during 2014/15							
(Surplus)/deficit on provision of services	(2,850)	0	0	0	(2,850)	0	(2,850)
Other comprehensive income and expenditure	0	0	0	0	0	10,620	10,620
Total comprehensive income and expenditure	(2,850)	0	0	0	(2,850)	10,620	7,770
Adjustments between accounting basis and funding basis under regulations (note 3)	(1,585)	992	326	(178)	(445)	445	0
Net increase/decrease before transfers to earmarked reserves	(4,435)	992	326	(178)	(3,295)	11,065	7,770
Transfers to/from earmarked reserves	4,056	(4,082)	(86)	111	(1)	1	0
Increase/decrease in year	(379)	(3,090)	240	(67)	(3,296)	11,066	7,770
Balance - 31 Mar 2015	(35,971)	(18,957)	(25,026)	(5,140)	(85,094)	(25,570)	(110,664)

Balance sheet

31 March 2015 original	31 March 2015 restated		31 March 2016		Notes
			£000	£000	
29,442	29,442	Property, plant & equipment	29,880		5
15,914	10,304	Investment property ¹³	8,950		6
59	59	Intangible assets	92		
37,946	37,946	Long term investments	35,465		7
16,679	22,289	Long term debtors	22,459		8
100,040	100,040	Long term assets		96,846	
58,312	58,312	Short term investments	62,814		7
7,133	7,133	Short term debtors	10,716		8
12,517	12,517	Cash and cash equivalents	8,123		9
77,962	77,962	Current assets		81,653	
(12,796)	(12,796)	Short term creditors	(11,743)		11
(1,087)	(1,087)	Provisions	(1,518)		12
(833)	(833)	Capital grants receipts in advance	(1,379)		
(14,716)	(14,716)	Current liabilities		(14,640)	
(52,622)	(52,622)	Other long term liabilities		(50,522)	17
(52,622)	(52,622)	Long term liabilities		(50,522)	
110,664	110,664	Net assets		113,337	
(35,971)	(35,971)	Non-earmarked revenue reserves	(36,278)		
(18,957)	(18,957)	Earmarked revenue reserves	(20,462)		
(25,026)	(25,026)	Usable capital receipts reserve	(26,571)		
(5,140)	(5,140)	Capital grants unapplied	(5,778)		
(85,094)	(85,094)	Usable reserves		(89,089)	See MIRS
(6,426)	(6,426)	Revaluation reserve	(6,261)		13a
(2,028)	(2,028)	Available for sale financial instrument reserve	(1,087)		13b
(50,836)	(45,226)	Capital adjustment account	(42,948)		13c
52,622	52,622	Pensions reserve	50,522		13d
(19,793)	(25,403)	Deferred capital receipts reserve	(25,567)		13e
703	703	Collection fund adjustment Account	905		13f
188	188	Short-term accumulating compensated absences	188		13g
(25,570)	(25,570)	Unusable reserves		(24,248)	
(110,664)	(110,664)	Total reserves		(113,337)	

The unaudited accounts were issued on 24 June 2016 and the audited accounts were authorised for issue on 26 September 2016.

Cash flow statement

2014/15 £000		2015/16 £000	Notes
2,850	Net surplus/(deficit) on the provision of services	(363)	
5,408	Adjust net surplus or deficit on the provision of services for non-cash movements	(1,268)	
(4,316)	Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities on the provision of services that are investing and financing activities	(2,253)	
3,942	Net cash flows from operating activities	(3,884)	14
	Investing activities		
(3,405)	Purchase of property, plant and equipment, investment property and intangible assets	(1,069)	
(45,092)	Purchase of short-term and long-term investments	(72,956)	
(55)	Other payments for investing activities	(25)	
304	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	197	
41,026	Proceeds from short-term and long-term investments	70,033	
4,995	Other receipts from investing activities	2,960	
(2,227)	Total investing activities	(860)	
	Financing activities		
(275)	Billing authorities - council tax and NDR adjustments	350	
	Total financing activities		
1,440	Net increase/decrease in cash and cash equivalents	(4,394)	
11,077	Cash and cash equivalents at the beginning of the reporting period	12,517	
12,517	Cash and cash equivalents at the end of the reporting period	8,123	9

Notes to the accounts 2015/16

1. Statement of accounting policies

Accounting policies are the specific principles, bases, conventions, rules and practices applied by the council in preparing and presenting these financial statements. These can be reviewed in detail on pages 69-83.

2. Exceptional items

The following exceptional items are included in the CIES and relate to the fire at the council's offices at Crowmarsh Gifford on 15 January 2015

2014/15 £000		2015/16 £000
	Exceptional items included in other operating expenditure:	
586	Revenue expenditure relating to restocking and relocation of council head office	0
892	Impairment of office charged to CIES	(77)
(500)	Interim insurance receipt on account (revenue)	(76)
	Exceptional item included in taxation and non-specific grant income:	
(3,108)	Impairment of office covered by insurance	0
	Exceptional item included in other comprehensive income and expenditure:	
2,216	Impairment of office charged to revaluation reserve	0
86	Total cost charged to CIES	(153)

The exceptional item included in taxation and non-specific grant income referred to above in 2014/15 is the best estimate of the insurance receipt at this time.

3. Adjustments between accounting basis and funding basis under regulations

This note details the adjustments that are made to the total CIES recognised by the council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the council to meet future capital and revenue expenditure.

31st March 2015					31st March 2016			
Usable Reserves			Movement in unusable reserves £000		Usable Reserves			Movement in unusable reserves £000
Gen fund bal & earmarked £000	Capital receipts reserve £000	Capital grants unapplied £000			Gen fund bal & earmarked £000	Capital receipts reserve £000	Capital grants unapplied £000	
(1,592)	0	0	1,592	Adjustments primarily involving the capital adjustment account:				
				Reversal of items debited or credited to the CIES:				
(57)	0	0	57	(804)	0	0	804	
0	0	0	0	(39)	0	0	39	
(2,084)	0	0	2,084	9	0	0	(9)	
				(2,853)	0	0	2,853	
(54)	0	0	54	(61)	0	0	61	
				Adjustments primarily involving the capital grants unapplied account:				
4,012	0	(904)	(3,108)	2,254	(603)	(1,651)	0	
(100)	0	100	0	(413)	0	413	0	
				Adjustments primarily involving the capital receipts reserve:				
304	(304)	0	0	6	(1,520)	0	1,514	
992	886	626	(2,504)	2,081	574	580	(3,235)	
(1)	1	0	0	0	0	0	0	
				Adjustments primarily involving the deferred capital receipts reserve				
180	(257)	0	77	(245)	0	5	240	
				Adjustments primarily involving the pensions reserve:				
(3,490)	0	0	3,490	(3,888)	0	0	3,888	
1,973	0	0	(1,973)	2,011	0	0	(2,011)	
				Adjustments primarily involving the Collection fund adjustment account:				
(676)	0	0	676	(200)	0	0	200	
				Adjustment primarily involving the accumulated absences account:				
(593)	326	(178)	445	(2,142)	(1,549)	(653)	4,344	

4. Transfers to/from general fund balance and earmarked reserves

This note details all movements in the reserves that comprise the general fund balance and earmarked reserves.

31 March 2015					31 March 2016			
01 Apr 14 Balance brought forward	Transfers in	Transfers out	31 Mar 15 Balance carried forward		01 Apr 16 Balance brought forward	Transfers in	Transfers out	01 Mar 16 Balance carried forward
£000	£000	£000	£000		£000	£000	£000	£000
(750)	0	0	(750)	General fund balance	(750)	0	0	(750)
(24,233)	(5,866)	5,487	(24,612)	General fund balance	(24,612)	(4,098)	3,791	(24,919)
(10,609)	0	0	(10,609)	Enabling fund (a)	(10,609)	0	0	(10,609)
				Interest allocated as principal (b)				
(35,592)	(5,866)	5,487	(35,971)	Total general fund balance	(35,971)	(4,098)	3,791	(36,278)
				Earmarked reserves				
(2,411)	0	992	(1,419)	CIF Interest - capital unallocated (c)	(1,419)	0	1,419	0
(1,697)	(357)	0	(2,054)	Revenue funding (d)	(2,054)	(34)	260	(1,828)
(258)	(1,191)	258	(1,191)	Carry forwards (e)	(1,191)	(1,252)	1,191	(1,252)
(154)	0	0	(154)	Building control (f)	(154)	0	0	(154)
(1,884)	(510)	256	(2,138)	Revenue grants reserve (g)	(2,138)	(520)	35	(2,623)
(1,834)	(1,914)	0	(3,748)	New homes bonus (h)	(3,748)	(2,878)	0	(6,626)
(5,354)	(128)	0	(5,482)	Revenue budget smoothing reserve (i)	(5,482)	0	887	(4,595)
(2,275)	(409)	0	(2,684)	Unit trust dividend reinvested reserve (j)	(2,684)	(456)	0	(3,140)
	(87)		(87)	Didcot reserve (k)	(87)	(157)	0	(244)
(15,867)	(4,596)	1,506	(18,957)	Total earmarked reserves	(18,957)	(5,297)	3,792	(20,462)

The purpose of each reserve is as follows:

- (a) Accumulated surpluses in previous years, which have not yet been earmarked.
- (b) To hold sums received from the sale of capital assets and which have now been recycled into the equivalent amount of interest and thus could be used to meet any future costs.
- (c) To hold interest distributed on CIF balances for capital expenditure.
- (d) From interest earnings in previous years which will be used to support the general fund revenue budget.
- (e) By departments from underspends to cover future specific costs.
- (f) From ring fencing the building control trading account.
- (g) To fund revenue expenditure from grants received in advance.
- (h) To hold receipts of new homes bonus funding.
- (i) To fund future revenue pressures.
- (j) To hold the dividends re-invested in the council's unit trust investments.
- (k) To hold rental income received from land in Didcot for future investment in Didcot.

5. Property, plant and equipment

Table 5a Movements in property, plant and equipment 2015/16						
	Other land & buildings £000	Vehicles, plant & equip- ment £000	Infra- structure assets £000	Comm- unity assets £000	Assets under constr- uction £000	Total PP&E £000
Cost or valuation						
At 1 April 2015	31,512	2,285	562	992	217	35,568
Additions	134	302	12	0	0	448
Revaluation increases/(decreases) to RR	0	0	0	0	0	0
Revaluation increases/(decreases) to SDPS	(316)	0	0	0	0	(316)
Reclassification	1,039	0	0	0	0	1,039
Other movements in cost or valuation	(72)	78	0	(1)	(217)	(212)
At 31 March 2016	32,297	2,665	574	991	0	36,527
Depreciation and impairments						
At 1 April 2015	(3,654)	(2,082)	(390)	0	0	(6,126)
Depreciation charge for 2015/16	(515)	(61)	(33)	0	0	(609)
Impairment losses/reversals to RR	0	0	0	0	0	0
Impairment losses/reversals to SDPS	77	0	0	0	0	77
Other movements in depreciation and impairments	11	0	0	0	0	11
At 31 March 2016	(4,081)	(2,143)	(423)	0	0	(6,647)
Balance sheet at 31 March 2016	28,216	522	151	991	0	29,880
Balance sheet at 31 March 2015	27,858	203	172	992	217	29,442

RR= Revaluation
reserve

SDPS=Surplus or deficit on the provision of services

Table 5b Movements in property, plant and equipment 2014/15						
	Other land & buildings	Vehicles, plant & equipment	Infra-structure assets	Comm-unity assets	Assets under construction	Total PP&E
	£000	£000	£000	£000	£000	£000
Cost or valuation						
At 1 April 2014	31,400	2,132	531	1	124	34,188
Additions	112	153	31	0	93	389
Revaluation increases/(decreases) to SDPS	0	0	0	991	0	991
At 31 March 2015	31,512	2,285	562	992	217	35,568
Depreciation and impairments						
At 1 April 2014	(8)	(1,921)	(389)	0	0	(2,318)
Depreciation charge for 2015/16	(538)	(161)	(1)	0	0	(700)
Impairment losses/reversals to RR	(2,216)	0	0	0	0	(2,216)
Impairment losses/reversals to SDPS	(892)	0	0	0	0	(892)
At 31 March 2015	(3,654)	(2,082)	(390)	0	0	(6,126)
Balance sheet at 31 March 2015	27,858	203	172	992	217	29,442
Balance sheet at 31 March 2014	31,392	211	142	1	124	31,870

RR= Revaluation reserve

SDPS=Surplus or deficit on the provision of services

Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Other land and buildings – on an individual basis as assessed by the valuer
- Vehicles, plant, furniture and equipment – 1 to 24 years
- Infrastructure – 1 year.

Capital commitments

At 31 March 2016, the council had agreed its approved and provisional capital programme for 2015/16 (total expenditure of £3.2 million including new capital growth) and an indicative programme up to the end of 2019/20. As at the end of March 2016 the council had one capital commitment of £0.3 million in respect of capital grants awarded.

Revaluations

The council has a rolling programme that ensures that all property, plant and equipment required to be measured at current value or fair value as appropriate is revalued at least every three years. Any assets that may be subject to special conditions will be valued more often, as required.

Valuations are prepared in accordance with the recommendations contained within the RICS Red Book, UK Appendix 5, which covers the valuation of local authority assets. A review by the council's internal property manager has determined that the valuations have not altered significantly between the last date of valuation and 31 March 2016.

The significant assumptions applied in estimating the 2015/16 values are that:

- There is no contamination problem nor deleterious/hazardous substance present;
- Good title can be shown and that the properties comply with all legal and statutory requirements regarding either the structure or its existing /past usage,
- There will be an adequate level of expenditure on repairs and maintenance.

Table 5c Revaluations property, plant and equipment				
	Land & buildings	Vehicles, plant & equipment	Infrastructure & community assets	Total
	£000	£000	£000	£000
Carried at historical cost	110	203	172	485
Valued at fair value as at:				
31 January 2014	23,446	0	0	23,446
31 January 2015	4,300	2,082	991	7,373
31 January 2016	4,441	380	402	5,223
Total value	32,297	2,665	1,565	36,527

The council has no material surplus assets.

6. Investment properties

Income and expenditure in respect of investment properties is shown on the face of the CIES. There are no restrictions on the council's ability to realise the value inherent in its investment property or on the council's right to the remittance of income and the proceeds of disposal. The council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

2014/15 original	2014/15 restated¹⁴		2015/16
£000	£000		£000
15,914	15,914	Balance at 1 April	10,304
0	(5,610)	Disposals	(420)
0	0	Reclassifications	(1,039)
0	0	Changes in fair value	105
15,914	10,304	Balance at 31 March	8,950

¹⁴ For details of restatement see note 31
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Fair value hierarchy

All the council's investment properties have been value assessed as Level 2 on the fair value hierarchy for valuation purposes (see accounting policy xxii for an explanation of fair value levels).

Valuation techniques used to determine level 2 for values for investment property

The fair value of investment property has been measured using a market approach, which takes into account quoted prices for similar assets in active markets, existing lease terms and rentals, research into market evidence including market rentals and yields, the covenant strength for existing tenants, and data and market knowledge gained in managing the council's investment asset portfolio. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised as level 2 on the fair value hierarchy.

There has been no change in the valuation techniques used during the year for investment properties.

Highest and best use

In estimating the fair value of the council's investment properties, the highest and best use is their current use.

Valuation process for investment properties

The council's investment property has been valued as at 31 January 2016 by Bruton Knowles in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

7. Financial instruments

The borrowings and investments disclosed in the balance sheet are made up of the following categories of financial instruments:

Table 7a Categories of financial instrument					
	Long term			Current	
	2014/15 original £000	2014/15 restated £000	2015/16 £000	2014/15 £000	2015/16 £000
Investments					
Loans and receivables (principal amount)	16,056	16,056	16,023	58,001	62,156
Plus accrued interest	132	132	143	311	363
Cash equivalents (excluding bank overdraft)	0	0	0	12,861	9,685
Loans and receivables at amortised cost (1)	16,188	16,188	16,166	71,173	72,204
Available for sale financial assets (2)	21,758	21,758	19,299	0	295
Total investments	37,946	37,946	35,465	71,173	72,499
Debtors					
Financial assets carried at contract amount	16,679	22,289	22,459	1,210	3,646
Total debtors	16,679	22,289	22,459	1,210	3,646
Creditors					
Financial liabilities carried at contract amount	0	0	0	(7,469)	(5,361)
Total creditors	0	0	0	(7,469)	(5,361)

(1) Under accounting requirements the carrying value of the financial instrument value is shown in the balance sheet which includes the principal amount borrowed or lent and further adjustments for breakage costs including accrued interest. Accrued interest is

shown separately in current assets/liabilities where payments/receipts are due within one year. The effective interest rate is effectively accrued interest receivable under the instrument, adjusted for the amortisation of any premiums or discounts reflected in the purchase price.

- (2) Available for sale assets – the council holds £0.3 million of corporate bonds, £12.8 million in unit trusts with Legal & General, and £6.5 million in the CCLA pooled property fund.

Financial instrument gains/losses

The gains and losses recognised in the CIES in relation to financial instruments are made up as follows:

Table 7b Financial instrument gains and losses 2015/16			
	Financial assets		
	Loan and receivables	Available-for-sale assets	Total
	£000	£000	£000
Interest receivable and similar income	1,691	4	1,695
Other investment income (dividends)	0	756	756
Total income in surplus or deficit on the provision of services	1,691	760	2,451
Loss on revaluation	0	(941)	(941)
Surplus arising on revaluation of financial assets	0	(941)	(941)
Net gain/(loss) for the year	1,691	(181)	1,510

Table 7c Financial instrument gains and losses 2014/15			
	Financial assets		
	Loan and receivables	Available-for-sale assets	Total
	£000	£000	£000
Interest receivable and similar income	1,640	122	1,762
Other investment income (dividends)	0	731	731
Total income in surplus or deficit on the provision of services	1,640	853	2,493
Gain on revaluation	0	1,310	1,310
Surplus arising on revaluation of financial assets	0	1,310	1,310
Net gain/(loss) for the year	1,640	2,163	3,803

Fair values of assets and liabilities

Financial liabilities and financial assets represented by loans and receivables, long-term debtors and creditors are carried in the balance sheet at amortised cost (in long term assets/liabilities with accrued interest in current assets/liabilities). Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

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- For loans receivable prevailing benchmark these have been used to provide the fair value;
- Where an instrument will mature within the next 12 months, the fair value is taken to be the carrying amount;
- No early repayment or impairment is recognised;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values calculated are as follows:

Table 7d Fair value of assets and liabilities carried at amortised cost				
31 March 2015 restated¹⁵			31 March 2016	
Carrying amount £000	Fair value £000		Carrying amount £000	Fair value £000
12,796	12,796	Short term creditors	11,743	11,743
12,796	12,796	Total liabilities	11,743	11,743
58,001	58,312	Short term investments	62,156	62,519
7,464	7,516	Cash and cash equivalents	4,836	4,870
5,345	5,345	Money market funds	4,815	4,815
16,056	16,188	Long term investments	16,023	16,166
21,758	21,758	Available for sale investments	19,594	19,594
7,133	7,133	Short term debtors	10,716	10,716
22,289	22,289	Long term debtors	22,459	22,459
138,046	138,541	Total assets	140,599	141,139

The fair values for loans and receivables include accrued interest.

The comparator market rates prevailing have been taken from indicative investment rates at the balance sheet date. In practice rates will be determined by the size of the transaction and the counterparty, but it is impractical to use these figures and the difference is likely to be immaterial.

Available for sale assets are carried in the balance sheet at their fair value. These fair values are based on public price quotations where there is an active market for the instrument.

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

Long term debtors have been restated. The original value shown in the 2014/15 Statement of Accounts was £16.7 million

Impairment of financial assets

On the 2 July 2007 the council agreed to deposit £2.5 million with Kaupthing Singer & Friedlander Ltd for the period 14 December 2007 to 12 December 2008 at an interest rate of 6.41 per cent. The bank went into administration at the start of October 2008, and as a result the full repayment of the deposit has not been made.

At December 2008, the amount due to be repaid was the principal amount of £2.5 million plus interest of £159,811, giving a total amount of £2,659,810. However the insolvency regulations only allow a claim up to the date that KSF went into administration on 7 October 2008. This means that the authority can only claim for £2,630,834.

¹⁵ For details of restatement see note 31
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The creditor report issued by the administrators Ernst & Young now indicates that the estimated return to creditors to be in the range of 84 to 86.5 per cent and an impairment to the asset was made at this time. In 2015/16 the council received further dividends, bringing the total to date to £2.2 million (84 per cent). Any further impairment is likely to be insignificant and therefore no change has been made to the previously recognised impairment.

8. Debtors

31 March 2015				31 March 2016	
Long-term original	Long-term restated ¹⁶	Short term		Long term	Short term
£000	£000	£000		£000	£000
0	0	241	Central government bodies	0	868
0	0	1,873	Other local authorities	0	3,036
16,679	22,289	5,019	Other entities and individuals	22,459	6,812
16,679	22,289	7,133	Total debtors	22,459	10,716

The 2014/15 restatement is due to the granting of long term leases.

9. Cash and cash equivalents

The balance of cash and cash equivalents is made up of the following elements:

31 March 2015 £000		31 March 2016 £000
2	Cash held by the council	1
(344)	Bank Overdraft	(1,562)
7,514	Bank current and instant access accounts	4,869
5,345	Money market funds	4,815
12,517	Total cash and cash equivalents	8,123

10. Assets held for sale

The council has no assets held for sale.

11. Short-term creditors

31 March 2015 £000		31 March 2016 £000
(1,096)	Central government bodies	(822)
(5,067)	Other local authorities	(5,218)
(6,633)	Other entities and individuals	(5,703)
(12,796)		(11,743)

12. Provisions

The provision in 2015/16 represents amounts set aside to meet future potential business rate appeals liabilities

¹⁶ For details of restatement see note 31
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	Provisions £000
Balance at 1 April 2015	(1,087)
Movement in year	(431)
Balance at 31 March 2016	(1,518)

13. Unusable reserves

Revaluation reserve

The revaluation reserve contains the gains made by the council arising from increases in the value of its property, plant and equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost;
- used in the provision of services and the gains are consumed through depreciation; or
- disposed of and the gains are realised.

The reserve contains only revaluation gains accumulated since 1 April 2007, the date that the reserve was created. Accumulated gains arising before that date are consolidated into the balance on the capital adjustment account.

Table 13a Revaluation reserve		
2014/15 £000		2015/16 £000
(7,816)	Balance at 1 April	(6,426)
(991)	Upward revaluation of assets	0
2,216	Downward revaluation of assets and impairment losses not charged to the surplus/deficit on the provision of services	0
1,225	Surplus or deficit on revaluation of non-current assets not posted to the surplus or deficit on the provision of services	0
166	Difference between fair value depreciation and historical cost depreciation	113
0	Other	52
(6,426)	Balance at 31 March	(6,261)

Available for sale financial instruments reserve

The available for sale financial instruments reserve contains the gains made by the council arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Disposed of and the gains are realised.

Table 13b Available for sale financial instruments reserve		
2014/15 £000		2015/16 £000
(718)	Balance at 1 April	(2,028)
(1,310)	Revaluation of investments	941
(2,028)	Balance at 31 March	(1,087)

Capital adjustment account

The capital adjustment account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the CIES (with reconciling postings from the revaluation reserve to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the council as finance for the costs of acquisition, construction and enhancement.

The account contains accumulated gains and losses on investment properties and gains recognised on donated assets that have yet to be consumed by the council.

The account also contains revaluation gains accumulated on property, plant and equipment before 1 April 2007, the date that the revaluation reserve was created to hold such gains.

Note 3 provides details of the source of all the transactions posted to the account, apart from those involving the revaluation reserve.

Table 13c Capital adjustment account restated			
2014/15 original £000	2014/15 restated £000		2015/16 £000
(51,953)	(51,953)	Balance at 1 April	(45,226)
		Reversal of items relating to capital expenditure debited or credited to the CIES:	
1,592	1,592	Charges for depreciation and impairment of non current assets	532
0	0	Revaluations (gains)/losses on property, plant and equipment	211
57	57	Amortisation of intangible assets	39
2,084	2,084	Revenue expenditure funded from capital under statute	2,853
0	5,610	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES ¹⁷	420
(166)	(166)	Adjusting amounts written out to the revaluation reserve	(113)
		Capital financing applied in the year:	
(843)	(843)	Use of the capital receipts reserve to finance new capital expenditure	(595)
(669)	(669)	Capital grants and contributions credited to the CIES that have been applied to capital financing	(555)
(992)	(992)	Capital expenditure charged against earmarked reserves	(2,086)
54	54	Other adjustments	1,572
(50,836)	(45,226)	Balance at 31 March	(42,948)

¹⁷ For details of restatement see note 31
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Pensions reserve

The pensions reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The council accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the pensions reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

Table 13d Pensions reserve		
2014/15 £000		2014/15 £000
40,400	Balance at 1 April	52,622
10,705	Remeasurement of the net defined benefit liability/(asset)	(3,977)
3,490	Actuarial Gain/(loss)	
	Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the comprehensive income and expenditure statement	3,888
(1,973)	Employer's pensions contributions and direct payments to pensioners payable in the year	(2,011)
52,622	Balance at 31 March	50,522

Deferred capital receipts reserve

The deferred capital receipts reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the capital receipts reserve.

Table 13e Deferred capital receipts reserve			
2014/15 £000	2014/15 restated £000		2015/16 £000
(16,763)	(16,763)	Balance at 1 April	(25,403)
(3,317)	(3,317)	New deferred capital receipts raised in year	(98)
0	(5,610)	Deferred capital receipts relating to re-categorised long leases ¹⁸	(420)
287	287	Transfer to the capital receipts reserve upon receipt of cash	351
0	0	Other	3
(19,793)	(25,403)	Balance at 31 March	(25,567)

¹⁸ For details of restatement see note 31
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Collection fund adjustment account

The collection fund adjustment account manages the differences arising from the recognition of council tax income in the CIES as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the general fund from the collection fund.

2014/15 £000		2015/16 £000
27	Balance at 1 April	703
676	Amount by which council tax and non-domestic rates income credited to the CIES is different from council tax income and non-domestic rates calculated for the year in accordance with statutory requirements	202
703	Balance at 31 March	905

Accumulated absences account

The accumulated absences account absorbs the differences that would otherwise arise on the general fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the general fund balance is neutralised by transfers to or from the account.

2014/15 £000		2015/16 £000
188	Balance at 1 April	188
(188)	Settlement or cancellation of accrual made at the end of the preceding year	(188)
188	Amounts accrued at the end of the current year	188
188	Balance at 31 March	188

14. Interest received, interest paid and dividends received

The cash flow for operating activities included within the cash flow statement includes the following items:

2014/15 £000		2015/16 £000
1,774	Interest received	1,525
0	Interest paid	0
883	Dividends received	862
2,657	Total interest received, interest paid and dividends received	2,387

15. Amounts reported for resource allocation decision

The analysis of income and expenditure by service on the face of the CIES is that specified by the Service Reporting Code of Practice 2015/16. However, decisions about resource allocation are taken by the council on the basis of budget reports analysed across services. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

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- No charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the revaluation reserve and amortisations are charged to services in the CIES);
- The cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year;
- Expenditure on some support services is budgeted for centrally and not charged to services.

The income and expenditure of the council's principal services recorded in the budget reports for the year is as follows:

Table 15a Income and expenditure of principal services in budget format						
2014/15			Service Group	2015/16		
Gross exp £000	Gross inc £000	Net exp £000		Gross exp £000	Gross inc £000	Net exp £000
707	(344)	363	Strategic management board	824	(286)	538
8,483	(2,822)	5,661	Corporate strategy	8,512	(2,832)	5,680
1,589	(1,055)	534	Development & Housing	1,631	(1,044)	587
2,034	(2,570)	(536)	Economy, leisure & property	2,164	(3,098)	(934)
35,369	(32,533)	2,836	Finance	37,400	(34,609)	2,791
3,525	(2,266)	1,259	HR, IT and technical	3,784	(2,330)	1,454
2,495	(1,628)	867	Legal & democratic	2,749	(1,950)	799
4,153	(2,925)	1,228	Planning	4,554	(3,134)	1,420
58,355	(46,143)	12,212	Direct service expenditure (explanatory foreword page 14)	61,618	(49,283)	12,335

Reconciliation to the net expenditure in the CIES

This reconciliation shows how the figures in the income and expenditure of principal services in budget format analysis reconciles to the net cost of services per in the CIES.

Table 15b Reconciliation to net cost of services		
2014/15 £000		2015/16 £000
12,212	Net direct service expenditure per budget format analysis	12,335
5,011	Amounts not included in the analysis but included in the CIES	7,721
(1,503)	Amounts included in the analysis but not included in the CIES	(1,997)
15,720	Net cost of services per the CIES	18,059

Reconciliation to subjective analysis

This reconciliation shows how the figures in the analysis of service income and expenditure relate to a subjective analysis of the surplus or deficit on the provision of services included in the CIES.

Table 15c Reconciliation to subjective analysis		
2014/15 Service analysis £000		2015/16 Service analysis £000
(46,143)	Gross service income (see table 21a)	(49,283)
(304)	Gain on the disposal of non-current assets	(197)
(2,084)	Interest receivable and similar income	(1,671)
(409)	Other investment income (dividends)	(756)
(36,248)	Taxation and non-specific grant income	(34,808)
2,190	Allocation of recharges	2,168
(179)	Revaluation of equity loans in year	0
178	Other service income	2,154
(82,999)	Total income	(82,393)
58,355	Gross service expenditure (see table 15a)	61,618
4,212	Parish council precepts and other grants	4,367
0	Equity loans	246
14,599	Taxation and non-specific grant income	14,878
0	Loss on the disposal of non-current assets	(6)
(2,190)	Allocation of recharges	(2,168)
1,649	Depreciation, amortisation and revaluation of fixed assets	843
0	Mortgage	(9)
100	Expenditure funded from developers contributions	413
(177)	Other service expenses	(2,156)
1,517	Employee expenses	1,877
2,084	Revenue expenditure financed by capital under statute	2,853
80,149	Total operating expenses	82,756
(2,850)	(Surplus) / deficit on the provision of services	363

16. Members' allowances

The council paid the following amounts to members of the council during the year.

2014/15 £000		2015/16 £000
137	Basic allowance	159
71	Special responsibility allowance	86
10	Expenses	9
218		254

17. Employee benefits

Benefits payable during employment

A senior employee is one who earns a salary in excess of £150,000 (there are none of these in the council), or holds a designated position (with a salary in excess of £50,000) – these are detailed in the table below:

Post title	Financial year	Salary (including fees & allowances) £	Expense s £	Total remuneration excluding pension contribution s £	Pension contribution s £	Total remuneration including pension contribution s £
Head of paid service	2015/16	134,919	1,435	136,354	16,595	152,949
	2014/15	132,274	270	132,544	16,270	148,814
Chief finance officer (section 151 officer)	2015/16	77,824	2,545	80,369	9,572	89,941
	2014/15	77,824	450	78,274	9,572	87,846
Monitoring officer	2015/16	79,623	231	79,854	9,794	89,648
	2014/15	79,623	69	79,692	9,794	89,486

The current chief finance officer and monitoring officer are also heads of service.

The spot point pay level for strategic directors and heads of service is as follows:

2014/15 £		2015/16 £
101,115	Strategic directors	103,137
75,900	Heads of service	77,418

In total the council employed two strategic directors and seven heads of service. In 2015/16, these posts were shared on a 50:50 basis with Vale of White Horse District Council; therefore the council only incurred 50 per cent of the costs shown above.

The council is also obliged to disclose the numbers of other employees that were paid a salary in excess of £50,000 (these numbers do not include the senior officers detailed above). The number of employees whose remuneration, excluding employer's pension contributions, was £50,000 or more in bands of £5,000 were:

Number of SODC employees				
Shared with VWHDC 2014/15	SODC only 2014/15	Remuneration band £	Shared with VWHDC 2015/16	SODC only 2015/16
9	0	50,000 - 54,999	12	0
4	1	55,000 - 59,999	3	1

Under the shared working arrangements, the council recharged a total of £3.98 million of its salary costs to Vale of White Horse District Council, who in turn recharged £1.90 million of its salary costs to this council.

Termination benefits

The number of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

Exit package cost band (including special payments)	Number of compulsory redundancies		Number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band £	
	2014/15	2015/16	2014/15	2015/16	2014/15	2015/16	2014/15	2015/16
£0 - £20,000	2	3	1	3	3	6	34,748	45,071
Total	2	3	1	3	3	6	34,748	45,071

Post-employment benefits - defined benefit pension schemes

Participation in pension schemes

As part of the terms and conditions of employment of its officers, the council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the council has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The council participates in The Local Government Pension Scheme (LGPS). The LGPS is a defined statutory scheme administered in accordance with the Local Government Scheme regulations 2013, is contracted out of the State Second Pension and currently provides benefits based on career average revalued salary and length of service on retirement.

The administering authority for the Fund is Oxfordshire County Council. The Pension Fund Committee oversees the management of the Fund whilst the day to day fund administration is undertaken by a team within the administering authority. Where appropriate some functions are delegated to the Fund's professional advisers.

As administering authority to the Fund, Oxfordshire County Council, after consultation with the Fund Actuary and other relevant parties, is responsible for the preparation and maintenance of the Funding Strategy Statement and the Statement of Investment Principles. These should be amended when appropriate based on the Fund's performance and funding.

Contributions are set every three years as a result of the actuarial valuation of the Fund required by the Regulations. The next actuarial valuation of the Fund will be carried out as at 31 March 2016 and will set contributions for the period 1 April 2017 to 31 March 2020. There are no minimum funding requirements in the LGPS but the contributions are generally set to target a funding level of 100 percent using the actuarial valuation assumptions.

On the employer's withdrawal from the Fund, a cessation valuation will be carried out in accordance with Regulation 64 of the LGPS Regulations 2013 which will determine the termination contribution due by the employer, on a set of assumptions deemed appropriate by the Fund Actuary.

This is a funded defined benefit career, meaning that the council and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets. The fund has an independent global custodian, BNP Paribas, whose main duties include the safekeeping of the fund's investments, the collection of income and the execution of corporate actions, such as company mergers or takeovers.

In addition arrangements for the award of discretionary post-retirement benefits are awarded upon early retirement. This is an unfunded defined benefit arrangement under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension's payments as they fall due

In general, participating in a defined benefit pension scheme means that the employer is exposed to a number of risks:

- Investment risk. The Fund holds investment in asset classes, such as equities, which have volatile market values and while these assets are expected to provide real returns over the long-term, the short-term volatility can cause additional funding to be required if a deficit emerges.
- Interest rate risk. The Fund's liabilities are assessed using market yields on high quality corporate bonds to discount future liability cashflows. As the Fund holds assets such as equities the value of the assets and liabilities may not move in the same way.
- Inflation risk. All of the benefits under the Fund are linked to inflation and so deficits may emerge to the extent that the assets are not linked to inflation.
- Longevity risk. In the event that the members live longer than assumed a deficit will emerge in the Fund. There are also other demographic risks.

In addition, as many unrelated employers participate in the Oxfordshire County Council Pension Fund, there is an orphan liability risk where employers leave the Fund but with insufficient assets to cover their pension obligations so that the difference may fall on the remaining employers.

All of the risks above may also benefit the employer e.g. higher than expected investment returns or employers leaving the Fund with excess assets which eventually get inherited by the remaining employers.

These risks are also mitigated to a certain extent by the statutory requirements to charge to the general fund the amounts required by statute.

Transactions relating to retirement benefits

The cost of retirement benefits is recognised in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge made against council tax is based on the cash payable in the year, so the real cost of post-employment / retirement benefits is reversed out of the general fund via the movement in reserves statement. The following transactions have been made in the CIES and the general fund balance via the movement in reserves statement during the year:

Table 17e Transactions relating to retirement benefits		
2014/15 £000		2015/16 £000
	Cost of services:	
1,678	Service cost	2,187
77	Administrative expenses	49
	Financing and investment income and expenditure	
1,735	Net interest expense	1,652
3,490	Total post-employment benefit charged to the surplus or deficit on the provision of services	3,888
	Other post-employment benefit charged to the CIES	
	Remeasurement of the net defined benefit liability comprising:	
(5,502)	Return on plan assets (excluding the amount included in the net interest expense)	2,607
16,200	Actual gain and losses arising on changes in financial assumptions	(6,631)
7	Other	47
14,195	Total post-employment benefit charges to the comprehensive income and expenditure statement	(89)
	Movement in Reserves Statement	
(3,490)	Reversal of net charges made to the surplus or deficit for the Provision of services for post-employment benefits in accordance with the code	(3,888)
	Actual amount charged against the general fund balance for pensions in the year:	
1,973	Employers' contributions payable to scheme	2,011

Pensions assets and liabilities recognised in the balance sheet

The amount included in the balance sheet arising from the authority's obligation in respect of its defined benefit plans is as follows:

17f Pension assets and liabilities recognised in the balance sheet		
2014/15 £000		2015/16 £000
81,571	Fair value of employer assets	80,044
(130,189)	Present value of funded liabilities	(126,765)
(4,004)	Present value of unfunded liabilities	(3,801)
(52,622)	Net liability arising from defined benefit obligation	(50,522)

17g Reconciliation of the movements in the fair value of the scheme assets		
2014/15 £000		2015/16 £000
75,373	Opening balance at 1 April	81,571
3,262	Interest on assets	2,587
5,502	Return on assets less interest	(2,607)
0	Other actuarial gains / (losses)	0
(77)	Administration expenses	(49)
1,721	Employer contributions	1,758
557	Contributions by scheme participants	571
(4,767)	Benefits paid	(3,787)
81,571	Closing present value of scheme assets	80,044

17h Reconciliation of the movements in the fair value of the scheme liabilities				
Funded liabilities 2014/15 £000	Unfunded liabilities 2015/16 £000		Funded liabilities 2015/16 £000	Unfunded liabilities 2015/16 £000
(111,994)	(3,779)	Opening balance at 1 April	(130,189)	(4,004)
(1,678)	0	Current service cost	(2,187)	0
(4,836)	(161)	Interest cost	(4,115)	(124)
(557)	0	Contributions by scheme participants	(571)	0
(15,891)	(309)	Remeasurement (gains) and losses: Actual gains and losses arising on changes in financial assumptions	6,510	121
0	(7)	Other	0	(47)
4,767	252	Benefits paid	3,787	253
(130,189)	(4,004)	Closing present value of liabilities	(126,765)	(3,801)

The discretionary benefits arrangements have no assets to cover its liabilities. The LGPS' assets consist of the following categories.

17i Breakdown of fund assets at fair value		
2014/15 £000		2015/16 £000
55,057	Equity instruments	51,202
0	Private equity	0
5,034	Property	6,359
	Bonds:	
9,711	Government bonds	10,608
2,993	Corporate bonds	2,815
	Other investment funds:	
2,752	LLPs	3,154
23	Hedge funds	0
3,780	Diversified Growth Fund	3,512
2,221	Cash and cash equivalents	2,394
81,571	Total	80,044

The council's share of the assets of the fund is approximately 4 per cent.

Of the equities allocation above, 32.8 per cent are UK investments, 31.2 per cent are overseas investments, and the rest are private equities of unspecified origin. Of the equities, 48.7 per cent are listed and 51.3 per cent are not.

The gilts allocation consists of 5.4 per cent in UK fixed interest government securities, 2.7 per cent overseas fixed interest government securities and 5.2 per cent in UK index-linked government securities.

The other bonds allocation consists of 3.1 per cent in UK corporate bonds and 0.4 per cent in overseas corporate bonds.

The majority of scheme assets have quoted prices in active markets. The proportion of assets held that do are; equities 49 per cent, Government bonds 100 per cent, corporate bonds 100 per cent, cash and cash equivalents 100 per cent.

Basis for estimating assets and liabilities

To assess the value of the council's liabilities at 31 March 2016, we have rolled forward the value of the employer's liabilities calculated for the funding valuation as at 31 March 2013. The full actuarial valuation involved projecting future cashflows to be paid from the Fund and placing a value on them. These cashflows include pensions currently being paid to members of the Fund as well as pensions (and lump sums) that may be payable in the future to members of the Fund or the dependants. These pensions are linked to inflation and will normally be payable on retirement for the life of the member or a dependant following a member's death.

To calculate the asset share we have rolled forward the assets allocated to the council at 31 March 2013 allowing for investment returns (estimated where necessary), contributions paid into, and estimated benefits paid from, the Fund by and in respect of the employer and its employees. We have adopted a set of demographic assumptions that are consistent with those used for the most recent Fund valuation, which was carried out as at 31 March 2013. The post retirement mortality tables adopted are the S1PA tables with a multiplier of 95 per cent. These base tables are then projected using the CMI 2012 Model, allowing for a long-term rate of improvement of 1.5 per cent per annum.

Table 17j Principal actuarial assumptions		
2014/15		2015/16
3.2%	Long-term expected rate of return on assets in the scheme All assets	3.5%
	Mortality assumptions Longevity at 65 for current pensioners:	
23.3yrs	• Men	23.3yrs
25.7yrs	• Women	25.8yrs
	Longevity at 65 for future pensioners:	
25.5yrs	• Men	25.6yrs
28.0yrs	• Women	28.1yrs
	Other assumptions	
3.1%	Inflation - RPI	3.2%
2.3%	Inflation - CPI	2.3%

4.1%	Rate of general increase in salaries	4.1%
2.3%	Rate of increase to pensions	2.3%
3.2%	Discount rate	3.5%

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases for men and women. In practice this is unlikely to be correct, and changes in some of the assumptions may be interrelated. The estimates in the sensitivity analysis have followed the accounting policies for then scheme, i.e. on an actuarial basis using the projected unit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Other assumptions are that:

- Members will exchange half of their commutable pension for cash at retirement;
- Members will retire at one retirement age for all tranches of benefit, which will be the pension weighted average tranche retirement age; and
- 10 per cent of active members will take up the option under the new LGPS to pay 50 per cent of contributions for 50 per cent of benefits.

Table 17k Sensitivity analysis		
	Increase in assumption 2015/16 £000	Decrease in assumption 2015/16 £000
Mortality (increase or decrease in 1 year)	4,096	(3,968)
Rate of increase in salaries (increase or decrease by 0.1 per cent)	159	(159)
Rate of increase in pensions and deferred revaluation (increase or decrease by 0.1 per cent) ¹⁹	2,021	(1,988)
Rate for discounting scheme liabilities (increase or decrease by 0.1 per cent)	(2,120)	2,157

Impact on the council’s cash flows

The objectives of the scheme are to keep employers’ contributions at as constant a rate as possible, at a reasonable cost to the scheme employers and taxpayers, whilst ensuring the overall solvency of the fund. There are no minimum funding requirements but contributions are generally set to target a funding level of 100 per cent. Funding levels are monitored regularly and the next triennial valuation is due to be completed on 31 March 2016.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales may not provide benefits in relation to service after 31 March 2014. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits.

The actuarial estimate of the duration of the council’s liabilities is 17 years.

¹⁹ Pension increases and deferred revaluation are linked to inflation (CPI)
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The council anticipates paying £1.7 million in contributions to the scheme in 2016/2017.

18. External audit costs

The council has incurred the following costs in relation to the audit of the statement of accounts, certification of grant claims and statutory inspections and to non-audit services provided by the council's external auditors.

In 2015/16 external audit services were provided by Ernst & Young LLP.

2014/15 £000		2015/16 £000
57	Fees payable with regard to external audit services carried out by the appointed auditor for the year	51
0	Fees payable to audit commission in respect of statutory inspections	0
12	Fees payable to external auditor for the certification of grant claims and returns for the year	11
69	Total	62

19. Grant income

The council credited the following grants, contributions and donations to the CIES in 2014/15.

2014/15 £000		2015/16 £000
	Credited to taxation and non-specific grant income	
2,435	Retained business rates	2,496
10,426	Council tax income	10,492
67	Council tax freeze grant	66
8	Council tax relief	15
526	Developers and other contributions	1,501
493	Disabled facilities grant	555
3,108	Extraordinary capital contribution	0
1,914	New homes bonus	2,886
2,672	Revenue support grant	1,919
21,649	Total	19,930
	Credited to services	
69	Council tax admin grant	0
0	Didcot Garden Town	470
49	Election reform	53
395	Housing benefit - admin	316
29,220	Housing benefit - subsidy	29,342
0	Leader	42
89	Localising CT admin subsidy	85
64	New burdens revenue and other grants	351
500	New Homes Zones	0
189	NNDR collection allowance	187
30,575	Total	30,846

20. Related parties

The council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

Related parties include:

Central government. Central government has effective control over the general operations of the council – it is responsible for providing the statutory framework, within which the council operates, provides a large proportion of its funding in the form of grants and prescribes the terms of many of the transactions that the council has with other parties (e.g. housing benefits). Grants received from government are shown in note 19 above.

Precepts. Precept transactions in relation to Oxfordshire County Council, Police and Crime Commissioner for Thames Valley and the various town and parish councils, are shown within a note to the collection fund.

Members of the council. Members have direct control over the council's financial and operating policies. During the year no members have undertaken any declarable, material transactions with the council. Details of any transactions would be recorded in the register of members' interests, open to public inspection at the council's offices. This is in addition to a specific declaration obtained from all councillors in respect of related party transactions. Members have declared an interest in one of the following organisations:

- Interserve PLC
- Total Pest Control

In addition, one member has declared that they have received an equity loan for first-time buyers from Catalyst, under the council's equity loan scheme.

As at publication, one elected member had yet to return their declarations:

Councillor Elaine Hornsby

Members represent the council on various organisations. Appointments are reviewed annually, unless a specific termination date for the term of office applies. None of these appointments places the member in a position to exert undue influence or control.

Officers of the council. The senior officers of the council have control over the day to day management of the council and all heads of service and management team members have been asked to declare any related party transactions. For 2015/16 nothing was declared.

Other organisations. The council awards grants to support a number of voluntary or charitable bodies and individuals. It does not attempt to exert control through this.

21. Capital expenditure and capital financing

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The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the council that has yet to be financed.

Table 21a Capital expenditure and financing		
2014/15 £000		2015/16 £000
	Capital investment:	
389	Property, plant and equipment	448
31	Intangible assets	67
2,084	Revenue expenditure funded from capital under statute	2,720
2,504	Total capital investment	3,235
	Sources of finance:	
(843)	Capital receipts	(574)
(669)	Government grants and other contributions	(603)
(992)	General fund and earmarked revenue reserves	(2,058)
(2,504)	Total financing	(3,235)

The council's CFR is made up of certain balances on the balance sheet and for a council with no debt should equal zero.

Table 21b Capital financing requirement		
2014/15 restated²⁰ £000		2015/16 £000
0	Opening CFR	0
29,442	Property, plant and equipment	29,880
10,304	Investment properties	8,950
58	Intangible assets	92
15,378	Long term investments (note 1)	13,061
(45,226)	Capital adjustment account	(42,948)
(6,426)	Revaluation reserve	(6,261)
(846)	Available for sale financial instruments reserve (note 1)	366
(2,684)	Unit trust dividend reinvested reserve (note 2)	(3,140)
0	Closing CFR	(0)

- (1) Investments in corporate bonds and unit trusts only, excluding accrued interest.
(2) Unit trust dividend reinvested reserve included to show full financing of unit trust investments.

22. Leases

Council as lessee

Finance leases – the council has no finance leases.

Operating leases – the council has no material operating leases.

Council as lessor

²⁰ For details of restatement see note 31.

Finance leases – The granting of 3 long term leases on the following properties has resulted in a restatement of the balance sheet to recognise that these are finance leases and not operating leases:-

- The Orchard Centre – 150 year lease
- Gym, Cattle Market, Thame – 90 year lease
- 4 Bandet Way, Thame – 95 year lease

The council has a gross investment in the lease, made up of the minimum lease payments expected to be received over the remaining term and the residual value anticipated for the property when the lease comes to an end. The minimum lease payments comprise settlement of the long-term debtor for the interest in the property acquired by the lessee and finance income that will be earned by the council in future years whilst the debtor remains outstanding. The gross investment is made up of the following amounts:

Before the restatement there were no material finance leases, therefore tables 22a and 22b are new this year.

Table 22a Interest in finance lease			
	2014/15 original £000	2014/15 restated £000	2015/16 £000
Finance lease debtor (net present value of minimum lease payments):			
Non-current	0	6,027	6,027
Unearned finance income	0	36,911	35,139
Gross investment in the lease	0	42,938	41,166

The gross investment in the lease and the minimum lease payments will be received over the following periods:

Table 22b Minimum finance lease payments				
	Gross investment in the lease		Minimum lease payments	
	2014/15 restated £000	2015/16 £000	2014/15 restated £000	2015/16 £000
Not later than 1 year	0	1	326	366
Later than 1 year and not later than 5 years	4	4	1,462	1,462
Later than 5 years	6,023	6,022	35,123	33,311
Total	6,027	6,027	36,911	35,139

Operating leases – the council leases out property and equipment under operating leases for the following purposes:

- for economic development purposes to provide suitable affordable accommodation for local business, and
- for the provision of community services, such as sports facilities and community centres.

The future minimum lease payments receivable under non-cancellable leases in future years are:

Table 22c Future minimum lease payments receivable			
2014/15 original £000	2014/15 restated ²¹ £000		2015/16 £000
1,243	825	Not later than one year	811
4,534	2,859	Later than one year and not later than five years	2,779
49,884	18,659	Later than five years	16,623

23. Contingent liabilities

At 31 March 2016, the council had the following contingent liabilities:

Compensation claims for injury and or damage. The majority of claims for compensation are individually immaterial. They relate to personal injuries sustained where the council is alleged to be at fault (e.g. through a failure to repair a pavement properly). Provision has not been made for such claims as the council's liability is limited to the individual excess on the policy, which in most cases is £5,000. Until claims are settled by the council's insurers, the cost of the excess cannot be recognised.

24. Contingent assets

At 31 March 2016, the council had no contingent assets.

25. Nature and extent of risks arising from financial instruments

The council's activities expose it to a variety of risks. The main risks are:

- **Credit risk** - the possibility that other parties might fail to pay amounts due to the council;
- **Liquidity risk** - the possibility that the council might not have funds available to meet its commitments to make payments;
- **Re-financing risk** - the possibility that the council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms;
- **Market risk** - the possibility that financial loss might arise for the council as a result of changes in such measures as interest rates and stock market movements.

The council's overall risk management procedures focus on the unpredictability of financial markets, and seek to minimise potential adverse effects on the resources available to fund services.

The council's treasury team carry out the procedures for risk management which are set out in the approved policies which cover specific areas such as interest rate risk, credit risk and the investment of surplus cash. The procedures are set out through a legal framework based on the Local Government Act 2003 and associated regulations. These require the council to comply with the CIPFA prudential code, the CIPFA code of practice on treasury management in the public services and investment guidance issued through the Act.

²¹ For details of restatement see note 31
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Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposure to the council's customers.

The risk is managed through the council's Annual Investment Strategy, which requires that deposits are only placed with financial institutions that meet the identified minimum credit criteria, as laid down by Fitch, Moody's and Standard & Poors credit ratings services. The strategy also sets out the maximum amounts and time limits that an investment can be made with a financial institution within each category.

The credit criteria in respect of financial assets held by the authority are as detailed as follows:

Table 25a Credit criteria						
Financial Asset Category	Criteria	Short term	Long term	Asset base	Limit per Counter-party £m	Maturity Limit
Deposits with banks	Short term	F1+	AA-		15	4 years
	Long term	F1+	A+		15	3 years
	Long term	F1	A		15	2 years
	Long term	F1	A-		15	1 year
	Part nationalised	n/a	n/a		20	1 year
Money Market fund	AAA				5	liquid
Deposits with Building Societies	Minimum total assets			£5,000m	15	12 months
	Minimum total assets			£1,000m	10	10 months
	Minimum total assets			£500m	6	9 months
	Minimum total assets			£250m	4	6 months
Housing Associations Corporate Bonds Supranationals Pooled property funds Local Authorities UK Government - Gilts UK Equities Property related investments		F1+	A+		15	Variable
		F1+	A+		5	Variable
			AAA		10	10 years
					10	Variable
					15	5 years
					£15	15 years
					10	no limit
					£30m	Variable

The full annual investment strategy for 2015/16 was approved by full council on 19 February 2015 and is available on the council's website. The key areas of the strategy are that the minimum criteria for investments shown in the table 25a are met.

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Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the council.

The council's maximum exposure to credit risk in relation to its investments in banks and building societies of £100 million cannot be assessed generally as the risk of any institution failing to repay the principal sum will be specific to each institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all the council's deposits but there was no evidence at 31 March 2016 that this was likely to crystallise.

Table 25b below analyses the council's short-term debt by age.

Table 25b Short term debtors aged debt analysis	Total £000
Less than three months	8,166
Three months to six months	370
six months to one year	700
Over one year	1,480
Total	10,716

Statutory debts are included in the figures above to enable comparison with the short term debtors total as shown in the balance sheet and in note 8.

Liquidity risk

The council manages its liquidity position through the risk management procedures set out in the treasury management strategy, as well as comprehensive cash management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the council is able to access borrowing from the money markets and the Public Works Loans Board.

The council is required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. Therefore there is no significant risk that the council will be unable to raise finance to meet its commitments under financial instruments.

The council has no debt and therefore is not exposed to refinancing risk of loans at this time. All trade and other payables are due to be paid in less than one year.

Refinancing and maturity risk

The council maintains a significant investment portfolio. There is a longer – term risk to the council which relates to managing the exposure to replacing financial instruments as they mature.

Treasury indicator limits placed on investments for over one year in duration are used to manage this risk. The council approved treasury and investment strategies address the main risks and the central treasury team manage the operational risks within the approved limits. This includes monitoring the maturity profile of investments to ensure sufficient liquidity is available for the council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities in relation to longer term cash flow needs.

The council has no longer term financial liabilities. The maturity analysis of financial assets, excluding sums due from customers is as follows:

31 March 2015 £000		31 March 2016 £000
71,173	Less than one year	72,499
5,025	Between one and two years	7,040
2,005	Between two and three years	2,003
30,916	More than three years	26,422
109,119	Total	107,964

Market risk

a) Interest rate risk

The council is exposed to some risk in terms of its exposure to interest rate movements on its investments. Movements in interest rates have a complex impact on the council, depending on how variable and fixed interest rates move across differing financial instrument periods. A rise in interest rates would have the following effects:

- investments at variable rates – the interest income credited to the surplus or deficit on the provision of services will rise
- investments at fixed rates – the fair value of the assets will fall.

Changes in interest receivable on variable rate investments will be posted to the surplus or deficit on the provision of services and affect the general fund balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in other CIES.

The council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together council's prudential and treasury indicators and its expected treasury operations, including forecast interest rate movements.

According to this assessment strategy, at 31 March 2016, if interest rates had been one per cent higher with all other variables held constant, the financial effect would be:

2014/15 £000		2015/16 £000
(124)	Increase in interest receivable on variable rate investments	(90)
(124)	Impact on surplus or deficit on the provision of services	(90)
22	Decrease in fair value of fixed rate investment assets	19
22	Impact on other comprehensive income & expenditure	19

The impact of a one per cent fall in interest rates would be as above but with the movements being reversed.

b) Price risk

The council, excluding the pension fund, holds an investment in unit trust equity shares to the value of £12.8 million and an investment in a pooled property fund to the value of £6.5 million. Whilst these investments are primarily held for interest earning potential, the council is exposed to losses and gains arising from the movement in prices of the shares held.

The shares are classified as available-for-sale financial assets. This means that all movements in price will impact on gains and losses recognised in the available for sale financial instruments reserve.

A movement of five per cent in the price of shares (positive or negative) would result in a £1.0 million gain or loss being recognised in the available for sale financial instruments reserve. The council is not in a position to limit its exposure to price movements by further diversifying its portfolio.

26. Accounting standards that have been issued but have not yet been adopted

Under the Code of Practice on Local Authority Accounting in the United Kingdom 2015/16 (the Code), the council is required to disclose information setting out the impact of an accounting change required by a new accounting standard that has been issued but not yet adopted by the Code.

This applies to the adoption of the following new or amended standards within the 2016/17 code:

- IAS 1 Presentation of Financial Statements. This standard provides guidance on the form of the financial statements. The “Telling the Story” review of the presentation of the council’s financial statements as well as the December 2014 changes to IAS 1 under the International Accounting Standards Board (IASB) Disclosure Initiative will result in changes to the format of the accounts in 2016/17. The format of the Comprehensive Income and Expenditure Statement and the Movement in Reserves Statement will change and introduce a new Expenditure and Funding Analysis.

Other minor changes due to annual improvement to IFRSs cycles, IFRS11 Joint arrangements, IAS 16 Property, Plant, Equipment and IAS 38 Intangible Assets and IAS 19 Employee Benefits are minor and are not expected to have a material effect on the council’s Statement of Accounts.

27. Critical judgements in applying accounting policies

In applying the accounting policies set out on pages 72-87 the council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the statement of accounts are:

Leases

The council has examined its leases, and classified them as either operational or finance leases. In some cases the lease transaction is not always conclusive and the council uses judgement in determining whether the lease is a finance lease arrangement that transfers substantially all the risks and rewards incidental to ownership. In reassessing the lease the council has estimated the implied interest rate within the lease to calculate interest and principal payments.

Funding

There is a high degree of uncertainty about future levels of funding for local government. However, the council has determined that this uncertainty is not yet sufficient to provide an indication that the

assets of the council might be impaired as a result of a need to close facilities and reduce levels of service provision.

Investment properties

Investment properties have been estimated using the identifiable criteria under IAS 40 of being held for rental income or for capital appreciation. These properties have been assessed using these criteria, which is subject to interpretation to determine if there is an operational reason for holding the property such as regeneration.

Icelandic banks

In 2007 the council placed a deposit of £2.5 million with Kaupthing Singer & Friedlander Ltd, an Icelandic bank which is in administration. The creditor progress report issued by the administrators Ernst and Young in May 2013 indicates that the estimated return to creditors to be in the range of 84 to 86.5 per cent of the original deposit and interest. More details are contained in note 7.

28. Assumptions made about the future and other major sources of estimation uncertainty

Business rates

Since the introduction of business rates retention scheme effective from 1 April 2013, councils are liable for successful appeals against business rates charged to businesses in 2015/16 and earlier financial years in their proportionate share. Therefore, a provision has been recognised for the best estimate of the amount that businesses have been overcharged up to 31 March 2016. The estimate has been calculated using the Valuation Office Agency (VOA) ratings list of appeals and the analysis of successful appeals to date when providing the estimate of total provision up to and including 31 March 2016. The council's share of the balance of business rate appeals provision at this date amounted to £1.5 million. This has increased by £0.4 million from the previous year.

Property, plant and equipment

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. If the council is unable to sustain its current spending on repairs and maintenance this could bring into doubt the useful lives currently assigned to assets. If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual charge for buildings would increase in these circumstances.

Debt impairment

At 31 March 2016 the council had a balance on short term debtors of £12.3 million. A review of significant balances suggested that an impairment of doubtful debts of £1.6 million was appropriate. If collection rates were to deteriorate an increase in the amount of the impairment of the doubtful debts would be required.

Pensions

The estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discounts used, the rate at which salaries are projected to increase, changes in

retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries (Barnett Waddington) is engaged (through Oxfordshire County Pension Fund) to provide the council with expert advice about the assumptions to be applied. Details of the pension liabilities are in note 17.

29. Material items of income and expenditure

The council's accounts include the following items of material income and expenditure:

	£000
Material items (of over £1 million):	
Expenditure items	
No material amounts over £1 million	
Total material expenditure items	0
Income items	
Proceeds on redemption of corporate bond	1,500
Total material income items	1,500

30. Events after the balance sheet date

There are no material events after the balance sheet date.

31. Prior period adjustments

As a result of a material error in the statements for 2014/15 an adjustment has been made to re-categorise the long term lease entered into as part of the Orchard Centre redevelopment in Didcot, from investment properties to long term debtors. The duration of the lease is 125 years and therefore should be treated as a disposal for accounting purposes. The table below details the impact of this restatement on the comparative figures for 2014/15.

Note that this restatement makes no change to either the total comprehensive income and expenditure for 2014/15 or the council's net assets as at 31 March 2015.

2014/15 original £000		2014/15 restated £000
	Comprehensive income and expenditure statement	
	Financing and investment income and expenditure	
(1,108)	Income and expenditure in relation to investment properties	(713)
0	Other investment income (long leases)	(395)
(1,108)	Total of restated amounts	(1,108)
	Balance sheet	
	Long term assets	
15,914	Investment property	10,304
16,679	Long term debtors	22,289
32,593	Total of restated amounts	32,593
	Unusable reserves	
(50,836)	Capital adjustment account	(45,226)
(19,793)	Deferred capital receipts reserve	(25,403)
(70,629)	Total of restated amounts	(70,629)

Collection fund account

2014/15 £000		2015/16 £000	2015/16 £000	2015/16 £000	Notes
Total		Council tax	NNDR	Total	
£000	Income	£000	£000	£000	
(85,837)	Council tax payers	(88,440)	0	(88,440)	
(42,512)	Transfers from general fund: - Income from business ratepayers	0	(43,184)	(43,184)	
(128,349)		(88,440)	(43,184)	(131,624)	
	Expenditure				
	Precepts and demands:				
66,696	- Oxfordshire County Council	68,939	0	68,939	
8,859	- Police and Crime Commissioner	9,157	0	9,157	
10,483	- South Oxfordshire DC	10,551	0	10,551	
	Business Rates:				
0	- Payment to National Pool	0	0	0	
21,269	- Payments to Government	0	20,934	20,934	
4,254	- Payments to Oxfordshire County Council	0	4,187	4,187	
17,015	- Payments to South Oxfordshire DC	0	16,747	16,747	
190	- Cost of Collection	0	187	187	
	Bad and doubtful debts:				
418	- Provision for bad debts	221	409	630	3
1,108	- Provision for appeals	0	1,078	1,078	3
130,292		88,868	43,542	132,410	
1,943	(Surplus)/deficit for the year	428	358	786	
	Collection fund balance				
(2,029)	Balance brought forward at 1 April	(2,655)	2,567	(88)	
1,943	(Surplus)/deficit for the year, as above	428	358	786	
(86)	Balance carried forward at 31 March	(2,227)	2,925	698	
	Allocated to:				
1,284	- Central Government	0	1,463	1,463	
(1,801)	- Oxfordshire County Council	(1,732)	292	(1,440)	
(272)	- Police and Crime Commissioner	(230)	0	(230)	
703	- South Oxfordshire District Council	(265)	1,170	905	
(86)		(2,227)	2,925	698	

Notes to the collection fund account

1. Business rates (Non Domestic Rates)

Business rates are based on the rateable value of a property multiplied by a nationally determined rate (multiplier). The total amount collected by the council is paid into the national pool managed by central government. Each council then receives a redistributed amount from the pool based on an amount per head of population.

		£
NDR rateable value as at 1 April 2015		106,264,396
NDR rateable value as at 31 March 2016		106,216,837
National multipliers:	2014/15	2015/16
Small business non-domestic rating multiplier	47.1p	48.0p
Non-domestic rating multiplier	48.2p	49.3p

2. Council tax base calculation

Council tax income is derived from charges according to the value of residential properties. Properties are classified into eight valuation bands. The council, as billing authority, calculates its tax base in accordance with governance regulations. The number of properties shown in the table below reflects the various discounts and exemptions allowed and a weighting is applied to calculate the equivalent band D dwellings. The tax base calculation is shown overleaf:

Band	Number of properties	Band multiplier	Band D equivalent
A	2,172	6/9	1,448
B	5,143	7/9	4,000
C	15,777	8/9	14,024
D	13,350	9/9	13,350
E	9,484	11/9	11,592
F	5,920	13/9	8,551
G	5,569	15/9	9,282
H	814	18/9	1,628
	58,229		63,875
Discounts and exemptions			(9,147)
Class O exempt properties			600
Sub total			55,328
Assumed losses on collection			(1,094)
Council tax base			54,234

3. Council tax/NDR bad debt provision and NDR provision for valuation appeals

The collection fund account provides for bad debts on arrears on the basis of prior years' experience.

2014/15 £000	Council tax	2015/16 £000
(2,519)	Balance at 1 April	(2,713)
(1)	(Write back)/write off of debt during year	106
(193)	(increase)/decrease in provisions during year	(221)
(2,713)	Balance at 31 March	(2,828)

The council's proportion of these write offs and movements in provision are shown below.

2014/15 £000	Council tax	2015/16 £000
(307)	Balance at 1 April	(323)
0	(Write back)/write off of debt during year	12
(16)	(increase)/decrease in provisions during year	(20)
(323)	Balance at 31 March	(331)

The collection fund account also provides for bad debt on NDR arrears.

2014/15 £000	NDR	2015/16 £000
(837)	Balance at 1 April	(980)
82	(Write back)/write off of debt offs during year	84
(225)	(increase)/decrease in provisions during year	(409)
(980)	Balance at 31 March	(1,305)

The council's proportion of these write offs and movement in provision are shown below

2014/15 £000	NDR	2015/16 £000
(335)	Balance at 1 April	(392)
33	(Write back)/write off of debt offs during year	34
(57)	(increase)/decrease in provisions during year	(130)
(392)	Balance at 31 March	(522)

The collection fund account also provides for provision for appeals against the rateable valuation set by the Valuation Office Agency not settled as at 31 March 2016.

2014/15 £000	NDR	2015/16 £000
(1,609)	Balance at 1 April	(2,717)
(1,108)	(increase)/decrease in provisions during year	(1,078)
(2,717)	Balance at 31 March	(3,795)

The council's proportion of this provision is shown below.

2014/15 £000	NDR	2015/16 £000
(643)	Balance at 1 April	(1,087)
(444)	(increase)/decrease in provisions during year	(431)
(1,087)	Balance at 31 March	(1,518)

Statement of accounting policies

(i) General principles

The statement of accounts summarises the council's transactions for the 2015/16 financial year and its position at the year-end of 31 March 2016. The council is required to prepare an annual statement of accounts by 30 June 2016 and for the accounts to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Council Accounting in the United Kingdom 2015/16 and the Service Reporting Code of Practice 2015/16, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under the Accounts and Audit Regulations 2015.

The accounting convention adopted in the statement of accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

(ii) Accruals of income and expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- revenue from the sale of goods is recognised when the council transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the council;
- revenue from the provision of services is recognised when the council can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the council;
- supplies are recorded as expenditure when they are consumed - where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the balance sheet;
- expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract; and
- where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

(iii) Cash and cash equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are defined as follows:

- cash and cash equivalents shall include bank overdrafts that are an integral part of the council's cash management;

- cash equivalents are held for the purpose of meeting short-term cash commitments rather than for investment purposes; and
- investments that can be liquidated or accessed within 30 days i.e. money market funds, call accounts and deposit accounts with a notice period of 30 days or less.

Equity investments are excluded from the definition.

(iv) Prior period adjustments, changes in accounting policies and estimates and errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

(v) Charges to revenue for non-current assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service;
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the revaluation reserve against which the losses can be written off; and
- amortisation of intangible fixed assets attributable to the service.

The council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing required. As at 31 March 2016 this council has no borrowing requirement, so this contribution is not required. Depreciation, revaluation and impairment losses and amortisations are replaced by the contribution in the general fund balance, by way of an adjusting transaction with the capital adjustment account in the MiRS.

(vi) Employee benefits

Benefits payable during employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees. They are recognised as an expense for services in the year in which employees render service to the council. An accrual is made for the cost of holiday entitlements and additional hours earned by employees but not taken as time off before the year-end which employees can carry forward into the next financial year. The accrual is

charged to surplus or deficit on the provision of services, but then reversed out through the MIR's so that holiday benefits are charged to revenue.

Termination benefits

Termination benefits are amounts payable either as a result of a decision by the council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. Such benefits are charged on an accruals basis to the non-distributed costs line in the CIES when the council is demonstrably committed to the termination of the employment of an officer or group of officers or to making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the MiRS, appropriations are required to and from the pensions reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

The Local Government Pension Scheme (LGPS)

The LGPS is accounted for as a defined benefits scheme:

- The liabilities of the Oxfordshire County Council pension fund attributable to the council are included in the balance sheet on an actuarial basis using the projected unit method - i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc. and projections of projected earnings for current employees;
- Liabilities are discounted to their value at current prices, using a discount rate based on the yield at the 17 year point on the Merrill Lynch AA rated corporate bond yield curve which has been chosen to meet the requirements of IAS19 and with consideration of the duration of the Council's liabilities. This is consistent with the approach used at the last accounting date.
- The assets of Oxfordshire County Council pension fund attributable to the council are included in the balance sheet at their fair value:
 - Quoted securities - current bid price
 - Unquoted securities - professional estimate
 - Unitised securities - current bid price
 - Property - market value.
- The change in the net pensions liability is analysed into the following components:
- Service cost comprising:
 - current service cost - the increase in liabilities as a result of years of service earned this year - allocated in the CIES to the services for which the employees worked.
 - Past service cost - the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years - debited to the surplus or deficit on the provision of services in the CIES as part of non-distributed costs.

- net interest on the Net Defined Benefit Liability (NDBL), i.e. net interest for the council – the change during the period in the net defined benefit liability that arises from the passage of time charged to the CIES – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability at the beginning of the period – taking into account any changes in the net defined benefit liability during the period as a result of contribution and benefit payments.
- Remeasurements comprising:
 - the return on scheme assets – excluding amounts included in the NDBL – charged to the pensions reserve as other CIES.
 - actuarial gains and losses - changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions - charged to the pensions reserves as other CIES.
- Contributions paid to the Oxfordshire County council pension fund - cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the MiRS this means that there are appropriations to and from the pensions reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the pensions reserve thereby measures the beneficial impact to the general fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Discretionary benefits

The council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the LGPS.

(vii) Events after the balance sheet date

Events after the balance sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the statement of accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period - the statement of accounts is adjusted to reflect such events; and
- Those that are indicative of conditions that arose after the reporting period - the statement of accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the statement of accounts.

(viii) Financial instruments

Financial liabilities

Financial liabilities are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the income and expenditure account for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The only financial liabilities the council has are trade creditors.

The council currently has no borrowings and has issued no bonds to bond holders.

Financial assets

Financial assets are classified into two types:

- loans and receivables - assets that have fixed or determinable payments but are not quoted in an active market; and
- available for sale assets - assets that have a quoted market price and/or do not have fixed or determinable payments.

Loans and receivables

Loans and receivables are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the financing and investment income and expenditure line in the CIES for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the council has made, this means that the amount presented in the balance sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

However, if the council has made loans at less than market rates (soft loans), then a loss is recorded in the CIES (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the financing and investment income and expenditure line in the CIES at a marginally higher effective rate of interest than the rate receivable from the voluntary organisations, with the difference serving to increase the amortised cost of the loan in the balance sheet.

Statutory provisions require that the impact of soft loans on the general fund balance is the interest receivable for the financial year. However, the loss attributable to a loan of less than £20,000 is not material and at the current date the council has no material loans.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the financing and investment income and expenditure line in the CIES. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. This figure is shown in the accounts for trade debtors as a provision for bad and doubtful debts. This provision is recalculated annually by applying an estimate of the proportion of debt in each category that is unlikely to be collectable based on past experience. Debts which are known to be un-collectable are written off.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the financing and investment income and expenditure line in the CIES.

Available-for-sale assets

Available-for-sale assets are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the financing and investment income and expenditure line in the CIES for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the CIES when it becomes receivable by the council.

Assets are maintained in the balance sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices - the market price;
- other instruments with fixed and determinable payments - discounted cash flow analysis; and
- equity shares with no quoted market prices - independent appraisal of company valuations.

The inputs to the measurement techniques are categorised in accordance with the following three levels:

Level 1 inputs – quoted prices (unadjusted) in active markets for identical assets that the authority can access at the measurement date,

Level 2 inputs – inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly,

Level 3 inputs – unobservable inputs for the asset.

Changes in fair value are balanced by an entry in the available-for-sale reserve financial instrument reserve and the gain/loss is recognised in the surplus or deficit on revaluation of available-for-sale financial assets. The exception is where impairment losses have been incurred - these are debited to the financing and investment income and expenditure line in the CIES, along with any net gain or loss for the asset accumulated in the available-for-sale financial instrument reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the financing and investment income and expenditure line in the CIES. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the de-recognition of the asset are credited or debited to the financing and investment income and expenditure line in the CIES, along with any accumulated gains or losses previously recognised in the available-for-sale financial instruments reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

(ix) Foreign currency translation

The council makes a number of small purchases in foreign currency. However the transaction is made at the current prevailing exchange rate, the goods or services are received immediately and, therefore, there are no gains or losses as a result of variances in the exchange rate required to be recorded.

(x) Government grants and contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the council when there is reasonable assurance that:

- the council will comply with the conditions attached to the payments; and
- the grants or contributions will be received.

Amounts recognised as due to the council are not credited to the CIES until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified. If this is not the case then future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the balance sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or taxation and non-specific grant income (non-ring fenced revenue grants and all capital grants) in the CIES.

Where capital grants are credited to the CIES, they are reversed out of the general fund balance in the MiRS. Where the grant has yet to be used to finance capital expenditure, it is posted to the capital grants unapplied reserve. When it has been applied, it is posted to the capital adjustment account.

(xi) Intangible assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the council will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the council's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the council can be determined by reference to an active market. In practice, no intangible asset held by the council meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the CIES. An asset is tested for impairment whenever there is an

indication that the asset might be impaired - any losses recognised are posted to the relevant service line(s) in the CIES. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the other operating expenditure line in the CIES.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the general fund balance. The gains and losses are therefore reversed out of the general fund balance in the MiRS and posted to the capital adjustment account and (for any sale proceeds greater than £10,000) the capital receipts reserve.

(xii) Interests in companies and other entities – jointly controlled operations and jointly controlled assets

The council has no material interests in other companies or entities that have the nature of subsidiaries, associates or jointly controlled entities and there is therefore no requirement to prepare group accounts.

Jointly controlled operations are classified as activities undertaken by the council in conjunction with other venturers that involve the use of the assets and resources of the venturers rather than the establishment of a separate entity. They are items of property, plant or equipment that are jointly controlled by the council and other venturers, with the assets being used to obtain benefits for the venturers. Whilst the council has entered into joint arrangements on the provision of services with Vale of White Horse District Council, none of the assets of that council can be said to be under joint control of the two councils.

(xiii) Inventories and long term contracts

Inventories are included in the balance sheet at the lower of cost and net realisable value.

Long term contracts are accounted for on the basis of charging the CIES with the value of works and services received under the contract during the financial year.

(xiv) Investment property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the highest and best use value of the asset from the market participants' perspective. . Investment properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the financing and investment income and expenditure line in the CIES. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the financing and investment income line and result in a gain for the general fund balance. However revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the general fund balance. The gains and losses are therefore reversed out of the general fund balance in the MiRS and posted to the capital adjustment account and (for any sale proceeds greater than £10,000) the capital receipts reserve.

(xv) Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The council as lessee

Finance leases

Property, plant and equipment held under finance leases is recognised on the balance sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment - applied to write down the lease liability; and
- A finance charge (debited to the financing and investment income and expenditure line in the CIES).

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the council at the end of the lease period).

The council is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the general fund balance, by way of an adjusting transaction with the capital adjustment account in the MiRS for the difference between the two.

Operating leases

Rentals paid under operating leases are charged to the CIES as an expense of the services benefiting from use of the leased property, plant or equipment.

The council as lessor

Finance leases

Where the council grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the balance sheet as a disposal. At the commencement of the

lease, the carrying amount of the asset in the balance sheet (whether property, plant and equipment or assets held for sale) is written off to the other operating expenditure line in the CIES as part of the gain or loss on disposal. A gain, representing the council's net investment in the lease, is credited to the same line in the CIES also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the balance sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property - applied to write down the lease debtor (together with any premiums received); and
- Finance income (credited to the financing and investment income and expenditure line in the CIES).

The gain credited to the CIES on disposal is not permitted by statute to increase the general fund balance and is posted out of the general fund balance to the capital receipts reserve in the movement in reserves statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the general fund balance to the deferred capital receipts reserve in the movement in reserves statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the capital receipts reserve.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the capital adjustment account from the general fund balance in the MiRS.

Operating leases

Where the council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the balance sheet. Rental income is a creditor to the other operating expenditure line in the CIES.

(xvi) Overheads and support services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2015/16. The total absorption costing principle is used - the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and democratic core - costs relating to the council's status as a multi-functional, democratic organisation;
- Non distributed costs - the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on assets held for sale.

These two cost categories are defined in the Service Reporting Code of Practice 2015/16 and accounted for as separate headings in the CIES as part of net expenditure on continuing services.

(xvii) Property, plant and equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of property, plant and equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price;
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

The council would not capitalise borrowing costs if required to be incurred for assets under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the council). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the council.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the taxation and non-specific grant income line of the CIES, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the donated assets account. Where gains are credited to the CIES, they are reversed out of the general fund balance to the capital adjustment account in the MiRS.

Assets are then carried in the balance sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction - depreciated historical cost;
- Surplus assets – fair value, estimated at highest and best use from a market participant's perspective;
- All other assets – current value, determined as the amount that would be paid for the asset in its existing use.

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost is used as an estimate of current value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the balance sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the revaluation

reserve to recognise unrealised gains. Exceptionally, gains might be credited to the CIES where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the revaluation reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains);
- where the balance on the revaluation reserve is less than the decrease in value the carrying amount of the asset is written down firstly against the balance on the revaluation reserve and the remaining balance against the relevant service line(s) in the CIES;
- where there is no balance in the revaluation reserve the carrying amount of the asset is written down straight to the relevant service line(s) in the CIES.

When assets are formally revalued, the accumulated depreciation and impairment balances are written down. The revaluation reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the capital adjustment account.

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the revaluation reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains);
- Where the balance on the revaluation reserve is less than the impairment the carrying amount of the asset is written down firstly against the balance on the revaluation reserve and the remaining balance against the relevant service line(s) in the CIES;
- Where there is no balance in the revaluation reserve the carrying amount of the asset is written down straight to the relevant service line(s) in the CIES.
- Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the CIES, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all property, plant and equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain community assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Buildings and infrastructure assets – straight line allocation over the useful life of the property as estimated by the valuer;
- Vehicles, plant, furniture and equipment – on a straight line basis, generally over the useful life of the asset.

More detail on depreciation rates for asset categories is included in note 5 to the accounts. Where an item of property, plant and equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the revaluation reserve to the capital adjustment account.

Disposals and non-current assets held for sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the other operating expenditure line in the CIES. Gains in fair value are recognised only up to the amount of any previous loss recognised in the surplus or deficit on provision of services. Depreciation is not charged on assets held for sale.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as assets held for sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the balance sheet (whether property, plant and equipment or assets held for sale) is written off to the other operating expenditure line in the CIES also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the revaluation reserve are transferred to the capital adjustment account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. Receipts are appropriated to the reserve from the general fund balance in the MiRS.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the capital adjustment account from the general fund balance in the MiRS.

(xviii) Provisions, contingent liabilities and contingent assets

Provisions

Provisions are made where an event has taken place that gives the council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation.

Provisions are charged as an expense to the appropriate service line in the CIES in the year that the council becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the balance sheet. Estimated settlements are reviewed at the end of each financial year - where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the council settles the obligation.

Contingent liabilities

A contingent liability arises where an event has taken place that gives the council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the balance sheet but disclosed in a note to the accounts.

Contingent assets

A contingent asset arises where an event has taken place that gives the council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the council.

Contingent assets are not recognised in the balance sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

(xix) Reserves

The council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the general fund balance in the movement in reserves statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the CIES. The reserve is then appropriated back into the general fund balance in the MiRS so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the council - these reserves are explained in the relevant note.

(xx) Revenue expenditure funded from capital under statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the CIES in the year. Where the council has determined to meet the cost of this expenditure from existing capital resources, a transfer in the MiRS from the general fund

balance to the capital adjustment account then reverses out the amounts charged so that there is no impact on the level of council tax.

(xxi) Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

(xxii) Fair Value Measurement

The council measures some of its assets and liabilities at fair value at the end of the reporting period. Fair value is the price that would be received to sell an asset or paid to transfer a liability at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The council uses external valuers to provide a valuation of its assets and liabilities in line with the highest and best use definition within the accounting standard. The highest and best use of the asset or liability being valued is considered from the perspective of a market participant.

Inputs to the valuation techniques in respect of the council's fair value measurement of its assets and liabilities are categorised within the fair value hierarchy as follows:

Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date.

Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.

Level 3 – unobservable inputs for the asset or liability.

Glossary of terms

Accounting policies – those principles, bases, conventions rules and practices applied by an entity that specify how the effects of transactions and other events are to be reflected in its financial statements through:

- a) recognising
- b) selecting measurement bases for, and
- c) presenting assets, liabilities, gains, losses and changes to reserves.

Accounting policies do not include estimation techniques.

Accounting policies define the process whereby transactions and other events are reflected in the financial statements. For example, an accounting policy for a particular type of expenditure may specify whether an asset or a loss is to be recognised; the basis on which it is to be measured; and where in the revenue account or balance sheet it is to be presented.

Accrual – a fundamental accounting principle is that income and expenditure should be accounted for in the period to which it relates, irrespective of the date of settlement. An accrual is a sum included in the accounts to cover income or expenditure attributable to goods or services received within the accounting period but for which payment has not been received or made.

Actuarial gains and losses – changes in the net pension liability that arises because events have not coincided with assumptions. Not charged to revenue.

Agency – the provision of services by one organisation on behalf of another organisation. The organisation directly providing the services is reimbursed by the responsible organisation.

Amortisation – the planned writing-down of the value of an asset (tangible or intangible) over its limited useful life.

Asset – the creation or purchase of an item/building that has a monetary value. Those assets of the council which are readily marketable are valued at market value. Those which have a specialised use, such as leisure centres, are valued at depreciated replacement cost, which assesses the cost of providing a similar facility as a replacement but also allows a discount for the age of the asset. Plant, equipment and community assets are valued at historic cost.

Asset register – a register listing the book values of all the Council’s non-current fixed assets, both tangible and intangible.

Balance sheet – the balance sheet is a statement of the assets and liabilities at the end of the accounting period. It is a “snapshot” of the accounts at a single point in time.

Capital adjustment account - accumulates (on the debit side) the write-down of the historical cost of fixed assets as they are consumed by depreciation and impairments or written off on disposal. It accumulates (on the credit side) the resources that have been set aside to finance capital expenditure. The same process applies to capital expenditure that is only capital by statutory definition (deferred charges). The balance on the account thus represents timing differences between the amount of the historical cost of fixed assets that has been consumed and the amount that has been financed in accordance with statutory requirements.

Capital expenditure – expenditure on the acquisition of a fixed asset or expenditure which adds to and not merely maintains the value of an existing fixed asset.

Capital financing – assembling the money to pay for capital expenditure. The majority of the resources necessary to finance this council's capital programme is capital receipts. Other significant sources are government grants and contributions from developers. Also available are revenue monies and borrowing. The council does not currently borrow to finance capital expenditure.

Capital receipts – proceeds from the sale of an asset, e.g. land, buildings, equipment, vehicles.

Central administration charges – central administration charges are an allocation of the net cost of the administrative and professional departments that support all of an authority's services, e.g. finance, personnel.

Central support services – the costs of providing those central functions which are concerned with the whole range of services and undertakings of the council and are not in the main identifiable with any particular service, e.g. the cost of office accommodation.

Code of Practice – the CIPFA Code of Practice for Local Authority accounting developed as part of the accounting standards to be followed in compiling this statement of accounts.

Collection fund – a fund maintained by collecting authorities into which is paid council taxes, NDR, and community charges. The fund then meets the requirements of the county, district and parish councils and the Police and Crime Commissioner for the Thames Valley, as well as paying NDR to the national pool.

Community assets – assets that the council intends to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal. Examples of community assets are parks and historical buildings.

Consistency – the principle that the accounting treatment of like items within an accounting period and from one period to the next is the same.

Contingency - is money set aside in the budget to meet the cost of unforeseen items of expenditure, or shortfalls in income, and to provide for inflation where this is not included in individual budgets.

Contingent asset – a contingent asset is a potential asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the council's control.

Contingent liability – a contingent liability is either:

a possible obligation arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the authority's control; or

a present obligation arising from past events where it is not possible to measure the amount of obligation with sufficient reliability.

Council tax – a charge levied by all councils on domestic property values to contribute to the cost of providing local services. Council tax for the county council, the local police crime commissioner and local parishes is collected by this council and paid over to them throughout the year.

Council tax benefit - is the assistance provided by billing authorities to adults on low incomes to help them pay their council tax bill. The cost to authorities of council tax benefit is largely met by government grant in 2014/15.

Council tax requirement - is the estimated revenue expenditure on General Fund services that needed to be financed from the Council Tax after deducting income from fees and charges, certain specific grants and any funding from reserves.

Creditor – the amount owed by the council for work done, goods received or services rendered to the council within the accounting period but for which payment has not been made at the date of the balance sheet.

Current asset – an asset where the value changes on a frequent basis e.g. stores, cash, debtors (as distinct from a fixed asset such as land and buildings).

Current liability – an amount which will become payable or for which payment could be requested within the next accounting period, e.g. creditors, bank overdrafts, short term loans.

Current service costs (pensions) – the increase in pension liabilities as a result of years of service earned this year. Allocated to the revenue accounts of services for which the employees worked.

Debtor – an amount due to the council within the accounting period but not received at the date of the balance sheet.

Deferred capital receipts - capital income still to be received after disposals have taken place.

Defined benefit pension scheme – a pension or other retirement benefit scheme where the scheme rules define the benefits independently of the contributions payable and the benefits are not directly related to the investments of the scheme.

Defined contribution pension scheme – a pension or other retirement benefit scheme into which an employer pays regular contributions fixed as an amount or a percentage of pay and will have no legal or constructive obligation to pay further contributions if the scheme does not have sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

Depreciation – the measure of the cost or revalued amount of the benefits of the fixed asset that have been consumed during the period. Consumption includes the wearing out, using up or other reduction in the useful life of a fixed asset whether arising from use, passage of time or obsolescence through either changes in technology, legislation or demand for goods and service produced by the asset.

Direct revenue financing – the financing of capital expenditure from the current year's revenue account.

Earmarked reserves - The council holds a number of reserves earmarked to be used to meet specific, known or predicted future expenditure.

Events after the balance sheet date – events after the balance sheet date are those events, favourable and unfavourable, that occur between the balance sheet date (normally 31 March) and the date when the statement of accounts is authorised for issue – also referred to as **Post**

Balance Sheet Events (PBSE). These may be classed as 'adjusting' or 'non-adjusting'.

Exceptional items – material items which derive from events of transactions that fall within the ordinary activities of the authority and which need to be disclosed separately by virtue of their size or incidence to give a true and fair presentation of the accounts.

External audit - The independent examination of the activities and accounts of Local Authorities to ensure the accounts have been prepared in accordance with legislative requirements and proper practices and to ensure the council has made proper arrangements to secure value for money in its use of resources.

Extraordinary items – material items, possessing a high degree of abnormality, which derive from events of transactions that fall outside the ordinary activities of the authority and which are not expected to recur. They do not include exceptional items, nor do they include prior period items merely because they relate to a prior period.

Fair value – the fair value of an asset is the price at which it could be exchanged in an arms-length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

Finance lease – this is a lease, usually of land or buildings, which is treated as capital borrowing and for which transfers substantially all of the risks and rewards of ownership of the asset to the lessee; or where the residual interest in the asset transfers to the lessee on completion of the lease term.

Financial instrument – a financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term ‘financial instrument’ covers both financial assets and financial liabilities and includes both the most straightforward financial assets and liabilities such as trade receivables and trade payables and the most complex ones such as derivatives and embedded derivatives.

Financial regulations - These are the written code of procedures approved by the council, intended to provide a framework for proper financial management. Financial regulations usually set out rules on accounting, audit, administrative and budgeting procedures.

Financial Reporting Standard (FRS) – accounting practice recommended by the Accounting Standards Board (ASB) for adoption in the preparation of accounts by applicable bodies (see also SSAP).

Fixed asset – fixed assets are assets of the council that continue to have value and benefit for a period longer than one financial year.

Gains/losses on settlements and curtailments – the results of actions to relieve the council of liabilities or events that reduce the expected future service or accrual of benefits of employees. Debited to the net costs of services as part of non-distributed costs.

General fund – the main revenue account of an authority, which summarises the cost of all services provided by the council which are paid for from amounts collected from council tax payers, government grants and other income.

Going concern – the concept that the authority will remain in operational existence for the foreseeable future, in particular that the revenue accounts and Balance Sheet assume no intention to curtail significantly the scale of operations.

Heritage asset - A tangible asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture.

Housing benefit - This is an allowance to persons on low income (or none) to meet, in whole or part, their rent. Benefit is allowed or paid by Local Authorities but Central Government refunds part of the cost of the benefits and of the running costs of the services to Local Authorities. Benefits paid to the Authority's own tenants are known as rent rebate and that paid to private tenants as rent allowance.

IAS 19 – International Accounting Standard 19 requires the council to account for assets and liabilities which are held in the pension fund administered by Oxfordshire County Council but relating to this authority, in the accounts of this authority.

IAS 40 - International Accounting Standard 40 relates to the accounting for investment properties.

iBoxx – iBoxx indices cover the cash bond market. Underlying bond prices and indices are available in real time.

Impairment – an unexpected or sudden decline in the value of a fixed asset, such as property or vehicle, below its carrying amount on the balance sheet.

Infrastructure assets - Fixed Assets which generally cannot be sold and from which benefit can be obtained only by continued use of the asset created. Examples of such assets are highways, footpaths, bridges and water and drainage facilities.

Intangible fixed assets – some capital expenditure does not give rise to a physical asset but the benefits last a number of years. These can be carried in the balance sheet as assets and written off over their useful life. An example is computer software.

International Accounting Standards (IAS) and International Financial Reporting Standards (IFRS) – defined Accounting Standards that must be applied by all reporting entities to all financial statements in order to provide a true and fair view of the entity's financial position, and a standardised method of comparison with financial statements of the other entities.

Liabilities – these are amounts due to individuals or organisations which will have to be paid at some time in the future. Current liabilities are usually payable within one year of the Balance Sheet date.

Liquid resources – current asset investments that are readily disposable without disrupting the authority's business and are readily convertible to known amounts of cash at or close to the carrying amount or traded in an active market.

Non Domestic Rates (NDR) (also known as business rates) – NDR is a tax charged on commercial properties. It is calculated by multiplying a property's 'rateable value' by a nationally set amount (known as the 'NDR multiplier'). The council acts as a collecting agency for NDR and the proceeds are then redistributed to central government, the county council and the balance retained by the council.

Net Book Value (NBV) – the amount at which fixed assets are included in the balance sheet; i.e.: their historical cost or current value less the cumulative amounts provided for depreciation.

Net current replacement cost – the cost of replacing or recreating the particular asset in its existing condition and in its existing use.

Net debt – the authority's borrowings less cash and liquid resources. Where the cash and liquid resources exceed borrowings, reference should be to Net funds rather than net debt.

Net realisable value – the open market value of an asset in its existing use, less the expenses to be incurred in realising the asset.

Non-operational assets – fixed assets held by the authority but not used or consumed in the delivery of services or for the service or strategic objectives of the authority. Examples of non-operational assets include investment properties and assets that are surplus to requirements, pending their sale.

Operating lease – this is a lease where ownership of the fixed asset remains with the lessor and the lease costs are revenue expenditure to the Council – generally any lease other than a finance lease.

Operational assets – fixed assets held and occupied, use or consumed by the authority in the direct delivery of those services for which it has either a statutory or discretionary responsibility or for the service or strategic objectives of the authority.

Past service cost – the increase in pension liabilities arising from current year decisions whose effect relates to years of service earned in earlier years, debited to the net cost of services as part of non-distributed costs interest cost, and the expected increase in the present value of liabilities during the year as they move one year closer to being paid, debited to net operating expenditure.

Post Balance Sheet Events (PBSE) – see events after the balance sheet date

Precept – the levy made by precepting authorities on billing authorities, requiring the latter to collect income from council taxpayers on their behalf. Precepts are paid from the Collection Fund.

Prior period adjustment – those material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors. A fundamental error is one that is of such significance as to destroy the validity of the financial statements. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

Provisions - amounts set aside to meet liabilities or losses which it is anticipated will be incurred but where the amount and/or the timing of such costs is uncertain.

Remuneration – all sums paid to or receivable by an employee and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than cash. Pension contributions payable by the employer are excluded.

Reporting standards - the Code prescribes the accounting treatment and disclosures for all normal transactions of a Local Authority. It is based on International Financial Reporting Standards (IFRS), International Standards (IAS) and International Financial Reporting Interpretations Committee (IFRIC) plus UK Generally Accepted Accounting Practice (GAAP) and Financial Reporting Standards (FRS).

Revenue expenditure - expenditure incurred on the day-to-day running of the Council. This mainly includes employee costs, general running expenses and capital financing costs.

Revenue Expenditure Funded from Capital Under Statute (REFCUS) – (formerly known as a deferred charge) arises where:

- Expenditure is charged to capital but there is no tangible asset e.g. improvement grants, compensatory payments. When the expenditure is incurred it is charged to the income and

expenditure account with a compensating entry in the statement of movement on the general fund balance to ensure that there is no impact on the council tax; and

- Assets are transferred to another organisation and the associated transferred debt is being repaid over time. These charges are written-down by the loan repayments so that the total equates to the relevant loan debt outstanding.

Since there are no long-term economic benefits in the control of the council, these are written off to revenue (CIES) in the year incurred and no longer feature as assets in the balance sheet.

Revenue Support Grant (RSG) – this main non-specific grant paid by central government to local authorities to help fund the services that they provide. The allocation to each authority is determined by a complex formula. This comprises the council's general government grant income.

Service Reporting Code of Practice (SeRCOP) - prepared and published by CIPFA, the Service Reporting Code of Practice (SeRCOP) replaced the previous Best Value Accounting Code of Practice (BVACOP). It is reviewed annually to ensure that it develops in line with the needs of modern local government, transparency, best value and public services reform. SeRCOP establishes proper practices with regard to consistent financial reporting for services and in England and Wales, it is given legislative backing by regulations which identify the accounting practices it propounds as proper practices under the Local Government Act 2003.

Statement of Standard Accounting Practice (SSAP) – SSAPs were introduced to ensure that all statements of accounts are compiled on the same or similar basis.

Trading account – a method of matching income and expenditure for a particular activity or group of activities. An example of this is building control.

Transferred debt – this is the term given to housing assets transferred to another council, for which the council receives repayment in the form of a loan.

Useful life – the period over which the authority will derive benefits from the use of a fixed asset.

Annual governance statement

The annual governance statement forms part of the audited accounts and can be found by accessing the link below:

<http://www.southoxon.gov.uk/about-us/how-we-work/our-finances/annual-governance-statement-0>

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