# SOUTH OXFORDSHIRE DISTRICT COUNCIL

# SONNING COMMON NEIGHBOURHOOD PLAN DECISION STATEMENT

## 1. Summary

1.1 Following an independent Examination, South Oxfordshire District Council's Cabinet Member for Planning now confirms that the Sonning Common Neighbourhood Plan will proceed to referendum.

### 2. Background

- 2.1 Sonning Common Parish Council, as the qualifying body successfully applied for Sonning Common parish, and parts of Kidmore End and Rotherfield Peppard parishes, to be designated as a Neighbourhood Area, under the Neighbourhood Planning (General) Regulations (2012), which came into force on 6 April 2012.
- 2.2 Following the submission of the Sonning Common Neighbourhood Plan Submission Version ('the plan') to the council, the plan was publicised and comments were invited from the public and stakeholders. The consultation period closed on 17 March 2016.
- 2.3 South Oxfordshire District Council appointed an independent examiner, Nigel McGurk, to review whether the plan met the basic conditions required by legislation and should proceed to referendum.
- 2.4 The examiner's report concludes that the plan meets the basic conditions, and that subject to the modifications proposed in the report, the plan should proceed to referendum.

### 3. Decision and Reasons

- 3.1 The changes to the Sonning Common Neighbourhood Plan Submission Version that are proposed by the examiner are approved.
- 3.2 With the examiner's recommended modifications the plan meets the basic conditions mentioned in paragraph 8(2) of Schedule 4B of the Town and Country Planning Act 1990, and is compatible with the Convention rights and complies with provision made by or under Section 38A and B of the Planning and Compulsory Purchase Act 2004.
- 3.3 The changes made to the plan are as follows in the table below. The reasons for making the changes to accept the recommendations of the examiner are explained in the examiner report and are to make the plan consistent with the examiner's recommendations.

| Ref. | Page in<br>Submission<br>version | Policy/<br>Paragraph                                   | Changes   |
|------|----------------------------------|--|---|
| R01  | 7                                | Last sentence  | Change last line to "adopted in 2018."  |
| RO2  | 22                               | Line 7   | Change to "busy-ness"   |
| RO3  | 28 and 29                        | All objectives   | Delete all objective numbering (SCDS1, SCDS2 etc)   |
| RO4  | 43 onwards                       | Policy section   | Delete all "Principles"   |
| RO5  | 43 onwards                       | Policy section   | Delete all objective numbering  |
| RO6  | 43 onwards                       | Policy section   | Delete green shading from the boxes containing "Objective"                                |
| RO7  | 36                               | Table 2.2  | Delete table 2.2 and the preceding sentence "The detail forbelow."                        |
| RO8  | 38-41                            | "New Homes"<br>heading                                 | Delete text from "New Homes", part way down p38, until the end of p41. Retain map on p39. |
| RO9  | 42                               | Plan provision   | Delete p42  |
| RO10 | 43                               | Part Three:<br>Policies, 1st<br>sentence and<br>box    | Delete text under the heading including box relating to Objectives                        |
| RO11 | 43                               | 2 <sup>nd</sup> para                                   | Delete this para ("The green boxes")  |
| RO12 | 43                               | "Development<br>strategy<br>policies"<br>heading and 2 | Delete heading and 2 paras below  |

| Ref. | Page in<br>Submission<br>version | Policy/<br>Paragraph          | Changes   |
|------|----------------------------------|-------------------------------|---|
|      |                                  | paras below                   |   |
| RO13 | 44                               | Policy DS1                    | Delete policy DS1   |
| RO14 | 44-45                            | Policy DS1                    | Delete all supporting text on p44 and map 3.1 on p45  |
| RO15 | 46                               | Policy H1                     | SON5 and SON7a delete "up to"   |
| RO16 | 51                               | Policy H2                     | Delete text of policy H2 and replace with "Within allocated sites, support will be afforded to schemes where the majority of dwellings comprise one, two and three bedroomed homes"   |
| RO17 | 51                               | Policy H2a                    | Delete policy H2a   |
| RO18 | 51                               | Policy H2b                    | Replace "would be welcomed" with "are encouraged"   |
| RO19 | 50                               | Lines 6-7                     | Change text to "The conclusions drawn from this information are that <i>the provision of more 1 and 2 bedroom homes, and rented accommodation, would help balance housing provision in Sonning Common.</i> "  |
| RO20 | 50                               | Line 15                       | Change text to "ORCC survey have helped to inform table 3.5 below, which sets out an aspirational housing mix."   |
| RO21 | 50                               | Last para and 3 bullet points | Delete last 2 lines of text and 3 bullet points and bottom of page 50.  |
| RO23 | 51                               | Para below<br>policy box      | Change para to: "Development will be encouraged to contribute towards local needs housing, especially that for older people. The Parish Council is keen for developers to adopt Building to National Optional Technical Standards and to integrate affordable housing with market housing." |
| RO24 | 51                               | 4 bullet points and last para | Delete 4 bullet points and last para  |

| Ref. | Page in<br>Submission<br>version | Policy/<br>Paragraph   | Changes  |
|------|----------------------------------|--|--|
| RO25 | 53                               | Policy H3  | Delete policy H3   |
| RO26 | 53                               | Policy H3a   | Change policy title to "H3" and add text to first sentence of policy: " on infill sites (the infilling of a small gap within an otherwise built-up frontage or group of houses) will be"                           |
| RO27 | 53                               | First sentence   | Delete opening sentence above policy   |
| RO28 | 53 and 28                        | Objective  | Remove "and backland" from wording   |
| RO29 | 53                               | First sentence<br>below policy<br>box                                | Change text to: "Assessment provides additional relevant background to policy H3."   |
| RO30 | 53                               | 2 bullet points<br>and preceding<br>sentence                         | Delete the last 2 bullet points and preceding sentence at bottom of page.  |
| RO31 | 54                               | Policy H4 and<br>supporting text                                     | Move "Housing for local people" section to "Actions for the Parish Council" section. Change policy H4 to Action H4. Reword as "The Parish Council will seek to work with other bodies to encourage 20% of all new" |
| RO32 | 55                               | Policy D1  | First line, delete "and plotland character."   |
| RO33 | 55                               | Policy D1  | Third sentence, change text to: "The development of residential allocations should use"  |
| RO34 | 55                               | Policy D1  | Forth sentence, line 7 delete " in the front of properties." (Also delete this reference in the bullet point on p56)   |
| RO35 | 55                               | Policy D1a   | Change 2 <sup>nd</sup> sentence to: "Such a justification will need to include evidence to demonstrate how the proposal addresses local character and residential amenity."  |
| RO36 | 55                               | Policy D1b   | Change opening sentence to: "Proposals to develop infill sites and the sites allocated in this plan must be accompanied"   |
| RO37 | 56                               | 4 bullet points<br>and preceding<br>sentence above<br>Village centre | Delete the 4 bullet points and preceding sentence.   |

| Ref. | Page in<br>Submission<br>version | Policy/<br>Paragraph                           | Changes   |
|------|----------------------------------|--|---|
|      |                                  | policies                                       |   |
| RO38 | 58                               | Policy VC1                                     | Delete 2 <sup>nd</sup> and 3 <sup>rd</sup> bullet points  |
| RO39 | 58                               | Policy VC1                                     | Delete last sentence of policy  |
| RO40 | 58                               | Para below<br>policy                           | Delete para of supporting text below policy box   |
| RO41 | 59                               | Policy VC2                                     | Change 2 <sup>nd</sup> sentence to "Support will be given to proposals to improve disabled access and make more efficient use of car parking spaces." |
| RO42 | 59                               | Policy VC2                                     | Change title of policy to "VC2: Parking"  |
| RO43 | 59                               | Para below<br>policy                           | Delete para of supporting text below policy box   |
| RO44 | 60                               | School parking text                            | Delete "School Parking" heading and 4 paras of text below   |
| RO45 | 60                               | Economic and<br>employment<br>policies section | Change title to "Economic and employment <i>policy</i> "  |
| RO46 | 62                               | Policy EE2                                     | Change title to policy "EE1"  |
| RO47 | 62                               | Policy EE2                                     | First sentence – change text to "extend the use of this site, <i>into the yellow area highlighted on map 3.4</i> , will be supported."                |
| RO48 | 60                               | Supporting text to policy EE2                  | First sentence – add " evidence of a high"  |
| RO49 | 62                               | Last line of 4 <sup>th</sup><br>para           | Change "is" to "its"  |
| RO50 | 62                               | Actions box                                    | Move grey actions box to "Actions for the parish council" section   |
| RO51 | 64                               | Policy CSH1                                    | 2 <sup>nd</sup> line – delete " and/or applications that would support the enhancement and/or refurbishment of these schools"                         |

| Ref. | Page in<br>Submission<br>version | Policy/<br>Paragraph                                   | Changes  |
|------|----------------------------------|--|--|
| RO52 | 64                               | CSH1a  | Move policy CSH1a to "Actions for parish council" section, remove from policy box  |
| RO53 | 63                               | "Community<br>library" heading<br>and 2 paras<br>below | Move this heading the 2 paras below to the "Actions for parish council" section  |
| RO54 | 64                               | CSH1c  | Delete policy CSH1c  |
| RO55 | 64-65                            | Supporting text<br>at bottom of p64<br>and text on p65 | Delete the last para on p64 and all text on p65  |
| RO56 | 67                               | Policy CSH2  | Delete and reword as "The provision of land to address the identified shortfalls in sports pitches and recreational facilities, as set out in the NDP, will be supported."   |
| RO57 | 68                               | 2 <sup>nd</sup> para                                   | Delete 2 <sup>nd</sup> para on p68 (final para of supporting text to policy CSH2).   |
| RO58 | 69 and 71                        | Policy MRP2<br>and MRP3                                | Change policy titles to "MRP1" and "MRP2"  |
| RO59 | 71                               | Policy MRP3  | Delete policy MRP3 and all supporting text (p69-72)  |
| RO60 | 75                               | Policy ENV1  | Delete policy ENV1. Reword as "New development in the Chilterns AONB must demonstrate how it conserves and enhances landscape and scenic beauty. Major development in the AONB will not be supported except in exceptional circumstances and where it can be demonstrated to be in the public interest." |
| RO61 | 75                               | 1st para under<br>policy box                           | Delete para of supporting text under policy box  |
| RO62 | 76                               | Policy ENV2  | Delete second sentence of policy ENV2  |
| RO63 | 76                               | Policy ENV2a   | 2 <sup>nd</sup> sentence, change to: "amenity value should be provided on site."   |

| Ref. | Page in<br>Submission<br>version | Policy/<br>Paragraph  | Changes   |
|------|----------------------------------|---|---|
| RO64 | 76                               | Policy ENV2b  | Change to "As part of new developments the planting of additional trees and hedging, in keeping with local character, will be supported. Applications for major development (as defined by the Town and Country Planning Act) should be accompanied by an indicative planting scheme to demonstrate that a suitable level of sustainable planting can be achieved." |
| RO65 | 76                               | Policy ENV2c  | Delete policy ENV2c and sentence of supporting text below policy box.   |
| RO66 | 79                               | Policy ENV3   | Reword as: "The conservation and enhancement of ecological networks will be supported. Where appropriate, development proposals should seek to connect existing wildlife corridors and provide new ones, to enhance biodiversity and provide for freedom of movement for species through the site".   |
| RO67 | 79                               | Policy HER1   | Delete policy HER1 and all supporting text.   |
| RO68 | 80                               | Policy DE1  | Line one – add "applicants bringing forward a significant development proposal are encouraged"  |
| RO69 | 80                               | Policy DE1  | Delete final sentence of the policy.  |
| R070 | 84                               | Part 4:Site<br>allocations and<br>designations              | Delete grey box   |
| RO71 | 84                               | "Key<br>considerations<br>for each of the<br>sites" section | Delete this section on p84 including 3 bullet points  |
| R072 | 86 onwards                       | Concept plans   | Delete title on p86 underneath the concept plan. Delete all headings underneath all of the concept plans.   |
| R073 | 84                               | Concept plans   | Add new heading to p84 headed "Concept plans". Add new para below heading: "There are a number of plans in this section, entitled "Concept Statement". These do not form part of any Policies and are indicative only. They do not comprise masterplans requirements, but are intended as a guide only."  |
| R074 | 94 onwards                       | Each housing<br>policy in this<br>section                   | Replace the number against the "Affordable homes" heading at the top of the policy box with "40%"   |
| R075 | 87                               | SON1  | Add a policy box with the following text: "Policy SON1: Local Green Space. Site SON1 is designated as   |

| Ref. | Page in<br>Submission<br>version | Policy/<br>Paragraph                                      | Changes   |
|------|----------------------------------|---|---|
|      |                                  |   | Local Green Space, where no development will take place other than in very special circumstances."  |
| RO76 | 87                               | SON1  | Add a new plan entitled "Local Green Space SON1"  |
| R077 | 88                               | Last para   | Delete the last para  |
| RO78 | 94                               | Policy H1   | First line – change to "SON 2/3 comprises 7.7 hectares. The land shaded blue on map 4.3 is allocated for 50 houses. The land shaded green on map 4.3 is allocated for public recreation. Circa 0.9 hectaresdevelopers." |
| RO79 | 94                               | Policy H1   | Add new 2 <sup>nd</sup> para to policy box: "The recreational area will be laid out and provided, together with suitable public access, prior to the sale of the first market house on site SON2/3."                    |
| RO80 | 95                               | 1 <sup>st</sup> para under<br>policy box                  | Change 1 <sup>st</sup> sentence to: "In addition to ensuring the provision of a public recreation area, the long term aim for the recreation space is to have a community"  |
| RO81 | 94 onwards                       | 2 <sup>nd</sup> para of each<br>land allocation<br>policy | Delete the final sentence of 2 <sup>nd</sup> para: "The brief should include the requirements set out at Policy"  |
| R082 | 105                              | Map 4.7   | Replace map with a clear red line plan  |
| R083 | 104                              | Policy HS3  | 2 <sup>nd</sup> bullet point under "Landscape" heading – delete "15 metres in depth"  |
| R084 | 104                              | Policy HS3  | 3 <sup>rd</sup> bullet point under "Landscape" heading – delete "(of some 5 metres)"  |
| R085 | 114                              | Policy HS5  | Remove "up to" from first sentence of policy  |
| R086 | 119                              | Policy HS6  | Delete 3 <sup>rd</sup> para under "Phase 2" heading – "Extra carein Essex Way."   |
| R087 | 120                              | Policy HS6  | Delete 1 <sup>st</sup> and 5 <sup>th</sup> bullet points  |
| RO88 | 133                              | Phasing and<br>traffic<br>management                      | Delete "Phasing and" from section heading   |
| RO89 | 133                              | Policy HP1  | Add text: " applicants seeking to develop any of the allocated sites will be required   |
| RO90 | 133                              | 2 <sup>nd</sup> para                                      | Change text: "proposed that a traffic management"   |
| RO91 | 133                              | Grey box  | Delete grey box including text  |
| RO92 | 134                              | Policy HR1  | Remove titles "HR1a, HR1b, HR1c and HR1d"   |

| Ref.  | Page in<br>Submission<br>version | Policy/<br>Paragraph          | Changes  |
|-------|----------------------------------|-------------------------------|--|
| RO93  | 134                              | Policy HR1                    | Delete 1 <sup>st</sup> line of policy  |
| RO94  | 134                              | Policy HR1                    | Change text: "If in the event that a Plan allocation lapses Reserve sites SON 7 and 7a will be released for development to make up the shortfall <i>in the number of</i> homes, in accordance with Site policy HS5. Once released, this site will continue to be allocated for the remainder of the Plan period" |
| RO95  | 134                              | Policy HR1                    | Change text: "If Reserve sites SON 7 and SON 7a cannot <i>make up the shortfall in the number of homes</i> then Reserve site SON 8 (Phase 1) will be released in accordance with Site policy HS6. Once released, this site will continue to be allocated for the remainder of the Plan period."                  |
| RO96  | 134                              | Policy HR1                    | Change text: "In the event that SON 8 (Phase 2) conditions are met and if there is still a shortfall in the number of homes then Reserve site SON 8 (Phase 2) will be released in accordance with Site policy HS6. Once released, this site will continue to be allocated for the remainder of the Plan period." |
| RO97  | 134                              | Table 5.4                     | Delete table 5.4   |
| RO98  | 135                              | Policy DE2                    | Delete policy DE2 and replace with an "Action for the Parish Council"  |
| RO99  | 81                               | Actions for<br>Parish Council | Delete "Principles, Objectives and Action Numbers"   |
| RO100 | 81                               | Actions for<br>Parish Council | Add introductory sentence to this section  |
| RO101 | 61                               | Map 3.4                       | Include the former Natwest bank as part of the retail sites  |

- 3.4 The area for the referendum is confirmed as that originally designated as the Sonning Common Neighbourhood Area, and covers the parishes of Sonning Common and parts of Kidmore End and Rotherfield Peppard.
- 3.5 To meet the requirements of the Localism Act 2011 a referendum which poses the question: 'Do you want South Oxfordshire District Council to use the Neighbourhood Plan for the Sonning Common Area to help it decide planning applications in the neighbourhood area' will be held in the parish of Sonning Common.
- 3.6 The Returning Officer will be requested to hold a referendum that is likely to take place on 29 September 2016.

John Cotton

South Oxfordshire District Council Cabinet Member with Portfolio for Planning Date: 29<sup>th</sup> July 2016